

**State of Georgia
Drinking Water State Revolving Fund Program
Additional Supplemental Appropriations for Disaster Relief Act
State Fiscal Year 2023 Annual Report**



**Prepared by the
Georgia Environmental Finance Authority
for the
U.S. Environmental Protection Agency, Region IV
September 30, 2023**

PLEASE NOTE that this report does not constitute nor is it suitable for use as an official financial statement. This report is not prepared by an independent auditor or accountant, and is provided for informational purposes only.

**Drinking Water State Revolving Fund Annual Report
Additional Supplemental Appropriations for Disaster Relief
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State of Georgia
Drinking Water State Revolving State Fund Program
Additional Supplemental Appropriations for Disaster Relief
State Fiscal Year 2023 Annual Report

Introduction

The Drinking Water State Revolving Fund (DWSRF) program provides assistance to public water systems for capital improvement projects in Georgia to protect public health through regulatory compliance, ensure adequate water supply, and promote the goals of the federal Safe Drinking Water Act of 1974 (SDWA), as amended. The 1996 amendments to the SDWA (Pub. L. 104-182) authorized the administrator of the U.S. Environmental Protection Agency (EPA) to establish a DWSRF loan program to assist states in financing local public water system infrastructure needed to achieve or maintain compliance with SDWA requirements in order to protect public health. In accordance with the DWSRF Program Guidelines published by the EPA Office of Water (816-R-97-005) in February 1997, each capitalization grant recipient must submit at least a biennial report on the activities of the DWSRF.

On June 6, 2019, the “Additional Supplemental Appropriations for Disaster Relief Act, 2019” (ASADRA) was signed into law. According to ASADRA, Georgia is eligible to apply for supplemental funding under the Drinking Water State Revolving Fund (DWSRF) for the purpose of addressing impacts of Hurricane Michael. Section 1452(b) of the Safe Drinking Water Act (SDWA) Amendments of 1996 requires each state to prepare an Intended Use Plan (IUP) identifying the use of funds from the DWSRF and how those uses support DWSRF goals. This IUP outlines Georgia’s proposed uses of the ASADRA allotment of \$33,600,000. ASADRA is a one-time injection of funding to promote resilience. To maximize efficiency, states will carry out ASADRA through their existing SRF programs. This Supplemental Intended Use Plan (IUP) serves to explain how the ASADRA capitalization grant will be used within the DWSRF program.

The Georgia Environmental Finance Authority (GEFA) was created by the Georgia General Assembly in 1986 as the successor agency to the Georgia Development Authority, Environmental Facilities Program. GEFA assists local governments in financing the construction, extension, rehabilitation and replacement, and securitization of public works facilities. The GEFA board of directors consists of three ex-officio members and eight members appointed by the governor. Under an interagency agreement, the Georgia Environmental Protection Division (EPD) provides professional services for the DWSRF. The services include, but are not limited to:

- Project reviews and approvals;
- Planning and project development;
- Information tracking;
- Updating files;
- Information gathering and development of the National Needs Survey;
- Issuing and approving Notices of No Significant Impacts (NONSI) and Categorical Exclusions (CE);
- Assistance with the National Information Management System (NIMS);
- The Public Benefit Reporting (PBR) database; and
- Administration of EPD's set-aside activities.

Executive Summary

In August 2020, GEFA submitted an IUP and application for the 2020 DWSRF ASADRA grant. The 2020 grant was awarded on September 29, 2020, for \$33,600,000. In April 2021, the 2020 ASADRA grant application and IUP were revised and submitted to the EPA to transfer \$11,088,000 from the Drinking Water State Revolving Fund DWSRF ASADRA program to the Clean Water State Revolving Fund (CWSRF) ASADRA program. The grant modification was awarded on May 12, 2021, for a new federal total of \$22,512,000. Georgia's required state match for the DWSRF ASADRA grant is \$6,720,000.

Attachment 1 shows the total sources of funds by quarterly during state FY2023 including federal grant funds, state match contributions, repayments from direct federal loans, repayments from state match loans, interest earnings generated from these accounts, and closing fees collected quarterly. Attachment 2 shows the balances within these accounts as of June 30, 2023.

Under the DWSRF ASADRA no new loans were executed as of June 30, 2023. GEFA and EPD have entered all necessary information into the Drinking Water Benefits reporting database for projects funded through state FY2023.

All eligible projects will be on the fundable list and are eligible public water systems. All commitments will be made to qualified local governments or water and sewerage authorities according to the requirements of the Georgia Department of Community Affairs (DCA), and all will have a verified Service Delivery Strategy approved by DCA. Additionally, all loans recipients will have the technical, managerial, and financial capability to operate a water system. Each project will also be reviewed in accordance with the EPA approved State Environmental Review Process and was issued a NONSI or a CE.

Meeting IUP Goals and Objectives

The 2020 DWSRF IUP listed three long term and three short term goals for the program.

1. Long-term Program Goal: Manage the ASADRA program in a fiscally responsible manner.

Status: Although GEFA did not execute any new Drinking Water ASADRA loans during FY2023, GEFA remains a vital support to disadvantaged communities increase their resiliency in the face of natural disasters. GEFA will continue accept ASADRA eligible projects and bring those projects to upcoming board meetings for approval. GEFA will continue to ensure all Drinking Water ASADRA projects get underway and funded in a fiscally responsible manner to further help communities impacted by Hurricane Michael.

2. Long-term Program Goal: Explore the viability of regionalization and/or consolidation of systems to take advantage of economies of scale and to address the technical, managerial, and financial capacity issues experienced by disadvantaged communities.

Status: In 2019, GEFA entered a contract with Wood Environment and Infrastructure Solutions, Inc. Their objective was to conduct an extensive assessment of water supply sources across the state of Georgia. The primary aim of this endeavor, known as the Water Supply Redundancy Study, was to enhance the stability and dependability of Georgia's water supply. This comprehensive study encompassed an evaluation of various aspects, including drinking water supply, demand, treatment, storage, distribution, and interconnectivity. Its goal was to pinpoint redundant water supply sources capable of serving as backup for qualified water systems beyond the jurisdiction of the Metropolitan North Georgia Water Planning District.

Wood diligently undertook three distinct tasks as part of this initiative. Firstly, they conducted initial data summaries for all ten water planning regions (Task 1). Subsequently, they identified ample water supply sources for these

regions (Task 2). Finally, based on the information they meticulously gathered and analyzed for each of the ten regions, Wood compiled a list of potential projects (Task 3). Remarkably, all three tasks were successfully completed for all ten regions within the first quarter of FY2022. The water council has received the information and intends to incorporate the findings into their existing emergency preparedness strategies and resilience goals throughout the regions.

As of now, GEFA is in the process of determining the availability of funding incentives for communities based on the projects recommended through this comprehensive study.

3. Long-term Program Goal: Utilize ASADRA funds to make Georgia's water systems and treatment works more resilient in the face of natural disasters.

Status: All eligible loan funded through this program will increase resilience in the event of natural disasters. GEFA remains dedicated to collaborating with communities that have ASADRA-eligible projects, by presenting projects for approval board meetings and ensuring program requirements are adhered to and met. GEFA will continue to initiate and fund all eligible Drinking Water ASADRA projects, further aiding communities affected by Hurricane Michael.

4. Short-term Program Goal: Award ASADRA funds to maximize use of the available allotment to support Georgia water infrastructure resiliency.

Status: GEFA will work closely with any remaining communities listed on the IUP to get loan agreements executed so the full allotment can be utilized.

5. Short-term Program Goal: Increase the scope of on-site technical assistance provided to small water systems to include a focus on resiliency and preparedness for natural disasters.

Status: The Georgia Environmental Protection Division initiated a third-party contract with the Georgia Rural Water Association (GRWA) to develop fifteen Resiliency and Vulnerability Assessments, Power Redundancy Assessments, and Emergency Response Plans for small municipal water systems serving populations of 3,300 or fewer, which had been affected by Hurricane Michael. The Resiliency and Vulnerability Assessments conducted by GRWA identified vulnerabilities to various threats, including natural water events, and implemented strategies to mitigate hazards such as flooding, power outages, power redundancy, infrastructure damage from wind or water, well pump maintenance and damage prevention, water treatment chemical supply shortages during hurricanes, fuel supply planning, and mutual aid and resource assistance during hazardous natural water events.

The final Resiliency and Vulnerability Assessments have been received and are now available for small systems to incorporate the findings into their existing emergency preparedness strategies and resilience objectives across their respective regions. GRWA will utilize the National Rural Water Association Vulnerability Assessment Tool to accomplish this task. Additionally, GRWA will either revise or develop new Emergency Response Plans (ERPs) for the fifteen systems based on the vulnerabilities identified in the assessments.

6. Short-term: Utilize marketing and outreach strategies that publicize and promote awareness of ASADRA assistance options.

Status: The water resources division and the public affairs team created marketing and outreach campaigns to publicize and promote awareness of ASADRA assistance options. Communities were notified via email, through

GEFA's website, social media platforms, and on various webinars about the availability of ASADRA funds. GEFA received 22 preapplications for DWSRF ASADRA projects totaling over \$25,450,850 million in assistance.

DWSRF ASADRA Loan Disbursements

The DWSRF ASADRA disbursed funds to fourteen active projects during state FY2023. Attachment 7 shows the projects that received funds by quarter in state FY2023. The DWSRF ASADRA disbursed a total of \$3,249,387.08 in state FY2023. Attachment 8 compares the projected disbursement schedules indicated within the 2020 IUP for state FY2023 against the actual disbursements made in state FY2023. The DWSRF disbursed 100 percent of projected disbursements in state FY2023.

DWSRF ASADRA State Match

During state FY2023, projects that received federal capitalization grant dollars used a cash draw ratio of 76.47 percent federal dollars and 23.53 percent state match dollars. This new approach will closely align with EPA's suggested methodology. GEFA received general obligation bond funds from the state to match the DWSRF ASADRA program at 20 percent. These bond funds will be deposited into the same DWSRF fund as grant payments are made. Attachment 1 shows the amount of state match funds provided during state FY2023 by quarter for a total of \$1,000,639.45.

DWSRF ASADRA Loan Repayments

There were no DWSRF ASADRA loans that closed during state FY2023.

Assurances and Specific Proposals

The DWSRF ASADRA adheres to the certifications covered in the SDWA and those within Georgia's Operating Agreement with the regional EPA office. The specific certifications are:

1. Capitalization Grant Agreement
2. Payment Schedule
3. State Matching Funds
4. Commitment of 120 Percent in One Year
5. All Funds - Timely Expenditures
6. Enforceable Requirements of the Safe Drinking Water Act
7. Cross Cutting Issues
8. State Law and Procedures
9. State Accounting and Auditing Procedures
10. Recipient Accounting and Auditing Procedures
11. Annual Report
12. Limitations on Eligibility
13. Environmental Review Process
14. Maintain the Fund
15. Perpetuity
16. Types of Assistance
17. Priority List
18. Limitation of Double Benefits
19. Consistency with Planning Requirements
20. Annual Audit

21. Intended Use Plan
22. Annual Federal Oversight Review and Technical Assistance
23. Dispute Resolution
24. Reserve the Right to Transfer up to 30 Percent of Grant Amount Between Programs
25. NIMS
26. Public Benefits Reporting System

A copy of the state FY2023 unaudited financial data is provided under separate cover.

Disadvantage Business Enterprise (DBE) Participation

Within GEFA's agreement, recipients are required to encourage participation of small, minority- and women-owned businesses in all project subcontracts. The state's DWSRF percentage goal through September 30, 2023, is four percent for Minority Business Enterprises (MBE) and four percent for Women Business Enterprises (WBE). A summary of DBE utilization is in Attachment 9. The data provided in Attachment 9 is for the reporting period of October 1, 2022, through September 30, 2023, representing the most recent full fiscal year of data.

GEFA makes every effort to comply with the EPA's Six Good Faith Efforts. Telephone calls and emails are regularly made to DBE subcontractors to encourage their participation with both CWSRF and DWSRF projects. DBE's are alerted to GEFA approved projects as soon as they appear in our database, allowing subcontractors to inquire and prepare for these projects prior to the bid date. Subcontractors are urged to pursue EPA and Georgia Department of Transportation (GDOT)/Small Business Administration (SBA) certification. GEFA staff are available to answer questions and assist subcontractors in the application process. GEFA also maintains an in-house bidder's list of certified DBE prime contractors and subcontractors. The data for the bidder's list is collected and forwarded to loan recipients with compliance approval. The bidder's list also serves as a database of MBE and WBE and non-MBE/WBE prime contractors and subcontractors.

In considering whether firms could subcontract with DBE's, GEFA encourages prime contractors to follow the Six Good Faith Efforts to solicit the services of MBE's and WBE's. Project approval is withheld if DBE documentation is insufficient. Prime contractors are also provided with an example of an EPA approved newspaper advertisement and an example of a solicitation letter to help eliminate generic newspaper advertisements and poorly-written letters. GDOT, city of Atlanta, SBA, and Metropolitan Atlanta Rapid Transit Authority are resources for prime contractors for identifying DBE certified subcontractors. In addition, an EPA bidder's list is available upon request from GEFA. Guidance is provided in all related construction contracts to encourage prime contractors to divide work when feasible.

Program Administration (4 percent)

Georgia does not intend to use any of the four percent set-aside for administrative purposes. GEFA has sufficient funds in its non-program fee account to cover the administrative costs.

ASADRA Set-Aside Work Plan (2 percent)

Nathan Jennings assumed the role of the second Emergency Response Coordinator (ESF-3 Lead) within the GA EPD Drinking Water Compliance Unit on December 15, 2023. As of July 1, Ahmed Bakr is no longer part of the GA EPD team. In his absence, Cassandra Nickle has taken on Emergency Response responsibilities, effective from August 10, 2023.

The GA EPD has successfully conducted 5 workshops dedicated to Drinking Water Resiliency Training, along with 5 small group technical assistance site visits. In parallel, GRWA has carried out 15 small systems assistance visits with a focus on Resiliency and Vulnerability Assessments, as well as the development of Emergency Response Plans.

GRWA identified 15 small systems within the Hurricane Michael impacted region to conduct Risk and Resiliency Assessments and Emergency Response Plans to enhance the drinking water system resiliency. Identified systems for RRA, and ERPs were completed: GRWA worked with the appropriate staff to include the managers, clerks and water operators to ensure system resiliency and prepare systems to better respond to negative system impacts. The systems were assisted over a period of time to identify risk and ways to enhance resiliency through the ERPs.

GA EPD has successfully completed 5 workshops on Drinking Water Resiliency Training and 5 small group technical assistance site visits. GRWA has completed 15 small systems assistance visits, focusing on Resiliency and Vulnerability Assessments, and the development of Emergency Response Plans. GRWA worked with various cities and municipalities to enhance their drinking water system resiliency through Risk and Resiliency Assessments and Emergency Response Plans.

A State of Georgia Emergency Response Plan for Public Water Systems was developed and finalized in March 2023. There was a presentation on emergency preparedness at the 2022 GRWA Fall Conference. Standard Operating Procedures (SOPs) were expanded to include various aspects of program function, training, assessment assistance, and more. Collaboration with EPA resulted in the development of a tracking tool for water and wastewater system assessments after emergency events. Nathan Jennings attended the 2023 Emergency Management Summit in Savannah, GA.

Attachment 1
Sources And Uses of Funds By Quarter
Drinking Water ASADRA State Revolving Fund
FY 2023
July 1, 2022 - June 30, 2023

	Quarter 1 07/2022 - 09/2022	Quarter 2 10/2022 - 12/2022	Quarter 3 01/2023- 03/2023	Quarter 4 04/2023 - 06/2023	Total
Sources					
Direct Capitalization Grant Funds (Accrual Basis)	763,645.35	936,006.56	1,130,068.52	538,268.18	\$ 3,367,988.61
State Match Funds (Accrual Basis)	264,905.50	283,400.82	336,406.73	115,926.40	\$ 1,000,639.45
Repayments					
DWSRF Federal & State Principal Repayments	-	-	-	-	\$ -
DWSRF Federal & State Interest Repayments	-	-	-	-	\$ -
Fees Collected					
Closing Fee (program income)	-	-	-	-	\$ -
Investment Earnings (Short & Long Term)					
DWSRF Federal Fund	-	-	-	-	\$ -
DWSRF State Match Fund	-	-	-	-	\$ -
Closing Fee (program)	-	-	-	-	\$ -
Closing Fee (non-program)	-	-	-	-	\$ -
Total Sources	1,028,550.85	1,219,407.38	1,466,475.25	654,194.58	\$ 4,368,628.06
Uses					
DWSRF Disbursements - Cap Grant	754,603.29	921,022.54	1,093,286.05	480,475.20	\$ 3,249,387.08
DWSRF Disbursements - State Match	264,905.50	283,400.82	336,406.73	115,926.40	\$ 1,000,639.45
DWSRF Disbursements - Repayments	-	-	-	-	\$ -
DWSRF Program Income	-	-	-	-	\$ -
DWSRF Non-Program Income	-	-	-	-	\$ -
DWSRF Set-aside (2%)	9,042.06	14,984.02	36,782.47	57,792.98	\$ 118,601.53
DWSRF Administration (4%)	-	-	-	-	\$ -
DWSRF Set-aside (10% & 15%)	-	-	-	-	\$ -
Total Uses	1,028,550.85	1,219,407.38	1,466,475.25	654,194.58	\$ 4,368,628.06

Attachment 2
DWSRF Repayment Accounts
Drinking Water State Revolving Fund
FY 2023
July 1, 2022 - June 30, 2023

Account	Balance*	Investment Earnings	Expected Uses of Funds
DWSRF Federal Repayment Fund			Project Funding
DWSRF State Match Repayment Fund			Project Funding
Closing Fee Account (Program)			DWSRF Activities
Closing Fee Account (Non - Program)			Water Supply Related Activities
Total	\$0.00	\$0.00	

*Balance as of 06/30/2023

Attachment 3
Communities Receiving DWASADRA Financial Assistance
Drinking Water State Revolving Fund
FY 2023
July 1, 2022 - June 30, 2023

Community	Project Number	Population	Zip Code	Project Type	Total Assistance Agreements	Loan Amount	Principal Forgiveness Amount	Binding Commitment Date	Projected Loan Closeout Date	Loan Interest Rate	Fees (%) Collected Outside the Principal of the Loan
					\$0.00	\$0.00	\$0.00				

Attachment 4
Binding Commitments By Category, Population, and Dollar Value
Drinking Water ASADRA State Revolving Fund
FY 2023
July 1, 2022 - June 30, 2023

Commitment by Category	# of Binding Commitments*	Assistance Amount (\$)	Commitment by Population Size	# of Binding Commitments	Assistance Amount (\$)
Planning and Design Only			Less Than 500		\$0.00
Construction:			501 to 3,300		\$0.00
Treatment			3,301 to 10,000		\$0.00
Transmission & Distribution			10,001 to 100,000		
Source			100,001 and above		
Storage			Total	0	\$0.00
Purchase of System					
Restructuring					
Land Acquisition					
Other					
Total	0	\$0.00			

*Assistance Agreements may be counted in more than one category when they fund more than one category.

Attachment 5
Disbursement of Funds By Quarter
Drinking Water ASADRA State Revolving Fund
FY 2023
July 1, 2022 - June 30, 2023

Community	Project Number	Quarter 1 7/2022 - 9/2022	Quarter 2 10/2022 - 12/2022	Quarter 3 1/2023- 3/2023	Quarter 4 4/2023 - 6/2023	Total
Attapulgus, City of	DWDRA20011	\$0.00	\$8,411.70	\$38,121.98	\$65,650.40	\$112,184.08
Boston, City of	DWDRA20013		\$5,322.31			\$5,322.31
Braselton, Town of	DWDRA20001	\$508,276.67	\$544,208.24			\$1,052,484.91
Byromville, Town of	DWDRA20012		\$122,576.90			\$122,576.90
Camilla, City of	DWDRA20010	\$181,842.97	\$81,586.34	\$225,908.23	\$33,603.76	\$522,941.30
Cuthbert, City of	DWDRA20004		\$18,435.39	\$13,489.31		\$31,924.70
Doerun, City of	DWDRA20015	\$5,765.84			\$3,860.57	\$9,626.41
Dudley, City of	DW2018001	\$44,677.92	\$78,583.17			\$123,261.09
Iron City, Town of	DW2020010				\$227,225.50	\$227,225.50
Leesburg, City of	DWDRA20007		\$59,604.39			\$59,604.39
Montezuma, City of	DWDRA20002		\$2,294.10	\$4,588.20	\$13,698.00	\$20,580.30
Ochlocknee, City of	DW2020013			\$730,728.20		\$730,728.20
Pelham, City of	DWDRA				\$8,100.00	\$8,100.00
Poulan, City of	DWDRA20021	\$14,039.89		\$51,238.67	\$75,671.06	\$140,949.62
Warwick, City of	DWDRA20003			\$29,211.46	\$52,665.91	\$81,877.37
Total		\$754,603.29	\$921,022.54	\$1,093,286.05	\$480,475.20	\$3,249,387.08

Attachment 6
Comparison of Projected Versus Actual Disbursements □
Drinking Water ASADRA State Revolving Fund □
FY 2023
July 1, 2022 - June 30, 2023

Projected Disbursements	Quarter 1 7/2022 - 9/2022	Quarter 2 10/2022 - 12/2022	Quarter 3 1/2023- 3/2023	Quarter 4 4/2023 - 6/2023	Total
Projected FY 2023 ASADRA Disbursements	\$ 754,603.29	\$ 921,022.54	\$ 1,093,286.05	\$ 480,475.20	\$ 3,249,387.08
Total Projected Disbursements for FY 2023	\$ 754,603.29	\$ 921,022.54	\$ 1,093,286.05	\$ 480,475.20	\$ 3,249,387.08
Actual FY 2023 DWSRF Disbursements	\$ 754,603.29	\$ 921,022.54	\$ 1,093,286.05	\$ 480,475.20	\$ 3,249,387.08
Percent Disbursed of Projected	100%	100%	100%	100%	100%

Attachment 7
Projects Closed
Drinking Water ASADRA State Revolving Fund □
FY 2023
July 1, 2022 - June 30, 2023

Community	Project Number	DWSRF Assistance Amount	Assistance Amount Used	Percentage Used	Loan Execution Date	Final Close Date	Loan Interest Rate
	Total	\$0.00	\$0.00	0.0%			

Attachment 8
Administrative & Set-Aside Expenses By Category □
Drinking Water ASADRA State Revolving Fund □
FY 2023
July 1, 2022 - June 30, 2023

Set-aside Category	SRF Amount Expended
2% Set-aside	
Technical Assistance Contracts	118,601.53
Subtotal	\$ 118,601.53
Total	\$ 118,601.53

Attachment 9
DBE Utilization
Drinking Water ASADRA State Revolving Fund
October 1, 2022 - September 30, 2023*

Semi-Annual Dates	Summaries		
	MBE (\$)	WBE (\$)	TOTAL (\$)
(October 1, 2021 - September 30, 2022)		104,504.50	\$ 104,504.50
TOTAL	\$ -	\$ 104,504.50	\$ 104,504.50
PERCENTAGE GOAL	4.00%	4.00%	8.00%
PERCENTAGE ACTUAL**	0.00%	4.76%	4.76%

*DBE information is provided on an annual basis to EPA

**Percentage Actual is calculated by dividing the DBE funds disbursed by the total DWSRF funds disbursed in the same period

Attachment 10
DWSRF Capitalization Grants Available & Spent
Drinking Water ASADRA State Revolving Fund
As of June 30, 2023

Capitalization Grant	Project Funds	2% Set-aside	4% Set-aside	10% Set-aside	15% Set-aside	Total Funds
2020 Funds Available	21,840,000.00	672,000.00	-	-	-	22,512,000.00
2020 Funds Spent	4,230,413.50	143,293.00	-	-	-	4,373,706.50
% of Funds Spent	19%	21%	0%	0%	0%	19%
Total Funds Available	\$ 21,840,000.00	\$ 672,000.00	\$ -	\$ -	\$ -	\$ 22,512,000.00
Total Funds Spent	\$ 4,230,413.50	\$ 143,293.00	\$ -	\$ -	\$ -	\$ 4,373,706.50
Total % of Funds Spent	19%	21%	0%	0%	0%	19%