# State of Georgia Clean Water State Revolving Loan Program, Additional Supplemental Appropriations for Disaster Relief Act State Fiscal Year 2022 Annual Report



Prepared by the
Georgia Environmental Finance Authority
for the
U.S. Environmental Protection Agency, Region IV
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## State of Georgia Clean Water State Revolving Fund Program, Additional Supplemental Appropriations for Disaster Relief State Fiscal Year 2021 Annual Report

#### Introduction

The Clean Water State Revolving Fund (CWSRF) provides assistance to wastewater and nonpoint source projects that improve water quality in Georgia as identified in the amended Clean Water Act of 1972. A range of water quality and wastewater treatment projects are covered by the program, including:

- Stormwater and flood control projects,
- Projects for the construction or expansion of wastewater treatment facilities and installation of sewer lines and sewer rehabilitation,
- Projects that support the state's nonpoint source management plan, and
- Projects that reduce energy costs, such as solar, wind, and biogas projects.

On June 6, 2019, the "Additional Supplemental Appropriations for Disaster Relief Act, 2019" (ASADRA) was signed into law. According to ASADRA, Georgia is eligible to apply for supplemental funding under the Clean Water State Revolving Fund (CWSRF) for the purpose of addressing impacts of Hurricane Michael. As required by the Code of Federal Regulations, Title 40, Part 35, Subpart K, Section 35.3165; Section 606, Paragraph (d) of the Clean Water Act; and Chapter 6 of the CWSRF Management Manual of December 1988, the Georgia Environmental Finance Authority (GEFA) submits this annual report for the state fiscal year ending June 30, 2021 (FY2021). This report provides detailed information concerning the management and fiscal integrity of the ASADRA program, changes to the program, and updates to the program's goals and objectives relating to the 2020 Supplemental ASADRA CWSRF Intended Use Plan (IUP).

GEFA was created by the Georgia General Assembly in 1986 as the successor agency to the Georgia Development Authority Environmental Facilities Program. GEFA assists local governments in financing the construction, extension, rehabilitation, replacement, and securitization of public works facilities. The GEFA board of directors consists of three exofficio members and eight members appointed by the governor. The Georgia Environmental Protection Division (EPD) provides certain professional services for the CWSRF. These services include:

- Project reviews and approvals;
- Planning and project development;
- Information tracking;
- Information gathering and assistance with the National Needs Survey;
- Issuing Notices of No Significant Impacts (NONSI) and Categorical Exclusions (CE);
- Assistance with the National Information Management System (NIMS); and
- The Clean Water Benefits Reporting (CBR) database.

#### **Executive Summary**

In August 2020, GEFA submitted an IUP and application for the 2020 CWSRF ASADRA grant. The 2020 grant was awarded on September 17, 2020, for \$2,655,000. In April 2021, the 2020 revised ASADRA grant application and revised IUP were submitted to the U.S. Environmental Protection Agency (EPA) to request a transfer of \$11,088,000 from the Drinking Water State Revolving Fund (DWSRF) ASADRA program for a new federal total of \$13,743,000. The grant modification was awarded on August 30, 2021. Georgia's required state match for the CWSRF ASADRA grant is \$531,000.

Attachment 1 shows the total sources of funds by quarter during state FY2021 including federal grant funds, state match

contributions, repayments from direct federal loans, and interest earnings generated from these accounts. Attachment 1 also shows the closing fees collected by quarter identified as Program Income and Non-Program Income. Georgia reports the collection of Program Income and Non-Program Income separately in accordance with the EPA Fee Guidance released in October 2005. Attachment 1 also shows the uses of funds by quarter. Attachment 2 shows the balances within these accounts as of June 30, 2021.

Under the CWSRF ASADRA six new loans were executed for a total of \$6,207,500. These CWSRF ASADRA loans include \$1,037,871 in principal forgiveness and \$2,130,416 that met the qualifications for the Green Project Reserve. These executions can be found in Attachment 3. Attachment 4 shows information for these 6 projects in the NIMS format. Lastly, GEFA and EPD collectively entered all necessary information into the Clean Water Benefits Reporting database for all projects funded through state FY2021.

All new loan commitments were made to qualified local governments or water and sewer authorities according to the requirements of the Georgia Department of Community Affairs (DCA), which includes a verified Service Delivery Strategy. Additionally, all loan recipients have the technical, managerial, and financial capability to operate a sewer system. Each project was reviewed in accordance with the EPA approved State Environmental Review Process (SERP) and was issued a Notice of No Significant Impact (NONSI) or a Categorical Exclusion (CE). Below is a short description for each of the projects funded in state FY2021.

#### **Additional Subsidization Projects**

#### Boston (CWDRA20009)

On July 8, 2021, Boston signed a \$1,500,000 assistance agreement, including \$300,000 in principal forgiveness. This project includes rehabilitating the sewer collection system. As of the end of state FY2022, \$15,000 have been drawn.

#### Doerun (CWDRA20010)

On October 5, 2021, Doerun signed a \$750,000 assistance agreement, including \$187,500 in principal forgiveness. This project includes rehabilitating the sewer collection system. As of the end of state FY2022, no funds were drawn.

#### Dublin (CWDRA20018)

On August 3, 2021, Dublin signed a \$1,800,400 assistance agreement, including \$275,000 in principal forgiveness. This project includes rehabilitating the sewer collection system and sewer line extensions. As of the end of state FY2022, no funds were drawn.

#### Leesburg (CWDRA20005)

On August 4, 2021, Leesburg signed a \$590,000 assistance agreement, including \$44,250 in principal forgiveness. This project includes rehabilitating the sewer collection system. As of the end of state FY2022, \$6,000 have been drawn.

#### Pelham (CWDRA20011)

On October 18, 2021, Pelham signed a \$644,000 assistance agreement, including \$128,800 in principal forgiveness. This project includes rehabilitating the pump stations. As of the end of state FY2022, \$13,800 have been drawn.

#### Meeting Intended Use Plan (IUP) Goals and Objectives

The 2020 CWSRF ASADRA IUP listed four goals for the program.

1. Long-term Program Goal: Manage the ASADRA program in a fiscally responsible manner.

**Status:** GEFA executed five CWSRF ASADRA loans with disadvantaged communities in FY2022. These loans will fund projects that will increase resiliency in the face of natural disaster. GEFA continues to work with communities with ASADRA-eligible projects to bring their projects to upcoming board meetings for approval. GEFA will work with these communities to ensure projects get underway and the funds are spent in a fiscally responsible manner to further the program goal of helping communities impacted by Hurricane Michael.

2. Long-term Program Goal: Promote and educate communities on the viability of regionalization and/or consolidation of systems to take advantage of economies of scale and to address the technical, managerial, and financial capacity issues experienced by disadvantaged communities.

**Status:** In 2019, GEFA contracted with Wood Environment and Infrastructure Solutions, Inc. to conduct an analysis of water supply sources throughout Georgia. The purpose of the Water Supply Redundancy Study is to increase Georgia's water supply solvency and reliability. This study evaluates drinking water supply, demand, treatment, storage, distribution, and interconnectivity to identify redundant water supply sources capable of providing backup water supply for qualified water systems outside the Metropolitan North Georgia Water Planning District. Wood performed the initial summaries of data for all ten water planning regions (Task 1), identify sufficient water supply sources for ten regions (Task 2), and develop a potential project list based on the information gathered and analyzed for ten regions (Task 3). All three tasks have been completed for the ten regions in the first quarter of FY2022. Wood has created presentations based on their findings and GEFA has presented Wood's findings to the regional water council. GEFA has yet to determine what funding incentives will be available to communities based on the projects recommended through the study.

3. Long-term Program Goal: Assure the fiscal, technical, and managerial integrity of ASADRA by preventing waste, fraud, and abuse.

**Status:** GEFA works to prevent waste, fraud, and abuse in the ASADRA program by closely monitoring construction progress and project documentation. Project managers work with engineers and borrowers to ensure that projects are complying with federal requirements. Additionally, all requests for payment are reviewed by multiple staff members to confirm invoices are appropriate and accurate.

4. Short-term Program Goal: Award ASADRA funds to maximize the use of the available allotment to support wastewater infrastructure.

**Status:** To date, GEFA has awarded nearly \$15 million in CWSRF ASADRA funds to 17 projects. GEFA will work closely with any remaining communities listed on the IUP to get loan agreements executed so the full allotment can be utilized.

5. Short-term Program Goal: Utilize marketing and outreach strategies that publicize and promote awareness of ASADRA assistance options.

**Status:** The water resources division and the public affairs team created marketing and outreach campaigns to publicize and promote awareness of ASADRA assistance options. Communities were notified via email, through GEFA's website, social media platforms, and on various webinars about the availability of ASADRA funds. GEFA received 23 preapplications for CWSRF ASADRA projects totaling over \$30 million in assistance.

#### **Program Administration (4 Percent)**

GEFA does not intend to use any of the four percent set-aside for administrative purposes. GEFA has sufficient funds in its

non-program fee account to cover the administrative costs.

#### **CWSRF ASADRA Non-Program Income**

In state FY2022, no non-program fees were allocated as shown in Attachment 5.

#### **Disadvantaged Business Enterprise (DBE) Participation**

Within GEFA's agreement, recipients are required to encourage participation of small minority and women owned businesses in all project subcontracts. The state's CWSRF percentage goals through September 30, 2021, are four percent for Minority Business Enterprises (MBE) and four percent for Women Business Enterprises (WBE). A summary of DBE utilization is in Attachment 6. The data provided in Attachment 6 is for the reporting period of October 1, 2020, through September 30, 2021, representing the most recent full fiscal year of data.

GEFA makes every effort to comply with the EPA's Six Good Faith Efforts. Telephone calls and emails are regularly made to DBE subcontractors to encourage their participation in both the CWSRF and DWSRF projects. DBEs are alerted to GEFA-approved projects as soon as they appear in the database, allowing subcontractors to inquire and prepare for these projects prior to the bid date. Subcontractors are additionally urged to pursue EPA/Georgia Department of Transportation (GDOT)/Small Business Administration (SBA) certification. GEFA staff are available to answer questions and assist subcontractors in the application process. GEFA also maintains an in-house bidder's list of certified DBE prime contractors and subcontractors. The data for the bidder's list is collected and forwarded to loan recipients with compliance approval. The bidder's list also serves as a database of MBEs and WBEs and non-MBE/WBE prime contractors and subcontractors.

In considering whether firms could subcontract with DBEs, GEFA encourages prime contractors to follow the Six Good Faith Efforts to solicit the services of MBEs and WBEs. Project approval is withheld if DBE documentation is insufficient. Prime contractors are also provided with an example of an EPA-approved newspaper advertisement and an example of a solicitation letter to help eliminate generic newspaper advertisements and poorly written letters. GDOT, city of Atlanta, SBA, and Metropolitan Atlanta Rapid Transit Authority (MARTA) are resources for prime contractors for identifying DBE-certified subcontractors. In addition, an EPA bidder's list is available upon request from GEFA. Guidance is provided in all related construction contracts to encourage prime contractors to divide work when feasible.

#### **CWSRF ASADRA Loan Disbursements**

The CWSRF disbursed funds to eight active projects during state FY2022. Attachment 7 shows the projects that received funds by quarter in state FY2022. The CWSRF ASADRA disbursed a total of \$506,273.20 in state FY2022. Attachment 8 compares the projected disbursement schedules indicated within the 2020 IUP for state FY2022 against the actual disbursements made in state FY2022. The CWSRF disbursed two percent of projected disbursements in state FY2022.

#### **CWSRF State Match**

Under the provisions of the Federal Water Pollution Control Act (FWPCA) Section 602(b)(2), the state is required to deposit an amount equal to 20 percent of the total capitalization grant into the CWSRF. The 2020 CWSRF ASADRA capitalization grant award was \$2,655,000 and the required state match was \$531,000. GEFA will draw down federal dollars exclusively while applying \$531,000 of state match. At the start of FY2021, there was \$17,082,191.99 remaining of overmatch credit. Therefore, Attachment 1 shows a state match of zero due to the overmatch being reported in the year it was deposited. For State FY2022, \$101,254.64 in overmatch credit has been used.

#### **CWSRF ASADRA Loan Repayment**

One CWSRF project closed during state FY2022 (Attachment 9). The total dollar value awarded to this project equaled

#### Attachment 1

### Sources and Uses of Funds by Quarter Clean Water ASADRA State Revolving Fund

#### FY 2022

July 1, 2021 - June 30, 2022

	Quarter 1 07/2021 - 09/2021	Quarter 2 10/2021 - 12/2021	Quarter 3 01/2022- 03/2022	Quarter 4 04/2022 - 6/2022	Total
Sources					
Direct Capitalization Grant Funds (Accrual Basis)	320,020.70	156,652.50	25,600.00	4,000.00	\$ 506,273.20
State Match Funds (Accrual Basis)	-	-	-	-	\$ -
Repayments Collected (Cash Basis)					
CWSRF Federal & State Principal Repayments	-	ı	-	ı	\$ -
CWSRF Federal & State Interest Repayments	-	ı	-	ı	\$ -
Fees Collected (Cash Basis)					
Closing fee payments (program)	-	-	-	-	\$ -
Closing fee payments (non-program)	-	-	-	-	\$ -
Investment Earnings (Short & Long-term)					
CWSRF Federal Repayment Fund	-	-	-	-	\$ -
CWSRF State-Match Repayment Fund	-	-	-	-	\$ -
Closing fee payments (program)	-	-	-	-	\$ -
Closing fee payments (non-program)	-	•	-	-	\$ -
Total Sources	\$ 320,020.70	\$ 156,652.50	\$ 25,600.00	\$ 4,000.00	\$ 506,273.20
Uses					
CWSRF Disbursements - Cap Grant (Accrual Basis)	320,020.70	156,652.50	25,600.00	4,000.00	\$ 506,273.20
CWSRF Disbursements - State Match (Accrual Basis)	-	ı	-	ı	\$ -
CWSRF Disbursements - Repayments (Accrual Basis)	-	•	-	•	\$ -
CWSRF Administration (4%)	-	•	-	•	\$ -
CWSRF Administration (Repayments)	-	-	-	-	\$ -
CWSRF Program Income	-	-	-	-	\$ -
CWSRF Non-Program Income	-	-	-	-	\$ -
					,
Total Uses	\$ 320,020.70	\$ 156,652.50	\$ 25,600.00	\$ 4,000.00	\$ 506,273.20

#### Attachment 2

#### **CWSRF Repayment Accounts**

#### Clean Water ASADRA State Revolving Fund

#### FY 2022

Account	Balance*	Investment Earnings	Expected Uses of Funds
CWSRF Federal Repayment Fund	-	-	Project Funding
CWSRF State-Match Repayment Fund	-	-	Project Funding
CWSRF Closing Fee (Program Income)	-	-	Project Funding
CWSRF Closing Fee (Non-program Income)	ı	•	Water Quality Related Activities
Total	-	-	

### Attachment 3 Communities Receiving CWSRF Financial Assistance Clean Water ASADRA State Revolving Fund FY 2022

Community	Project Number	Population Served by Project	Zip Code	Project Type	Total Assistance Agreement	Loan Amount	Principal Forgiveness Amount	Green Project Reserve Amount	Binding Commitment Date	Loan Closeout Date	Loan Interest Rate
Boston, City of	CWDRA20009	122	31626	Sewer System Rehab	\$1,500,000.00	\$1,200,000.00	\$300,000.00		7/8/2021	4/1/2023	0.00%
Doerun, City of	CWDRA20010	749	31744	Infiltration/Inflow	\$750,000.00	\$562,500.00	\$187,500.00	\$187,500.00	10/5/2021	4/1/2023	0.00%
Dublin, City of	CWDRA20018	15,762	31021	Infiltration/Inflow	\$1,800,400.00	\$1,525,400.00	\$275,000.00	\$275,000.00	8/3/2021	12/1/2022	0.00%
Leesburg, City of	CWDRA20005	3,035	31763	Infiltration/Inflow	\$590,000.00	\$545,750.00	\$44,250.00	\$590,000.00	8/4/2021	4/1/2023	0.00%
Pelham, City of	CWDRA20011	3,502	31779	Sewer System Rehab	\$644,000.00	\$515,200.00	\$128,800.00		10/18/2021	8/1/2022	0.00%
					\$5,284,400.00	\$4,348,850.00	\$935,550.00	\$1,052,500.00			

#### Attachment 4

#### Binding Commitments by Category, Population, and Dollar Value Clean Water State Revolving Fund

#### FY 2022

Project Type	Number of	Dollar	Assistance by	Number of	Dollar Value (\$)
	Projects*	Value (\$)	Population Size	New Assistance Agreements	
Secondary Treatment (I)			Less than 3,500:	Agreements 3	\$2,840,000.00
Advanced Treatment (II)			3,500 to 9,999:	2	\$2,444,400.00
Infiltration/Inflow (IIIA)	3	\$3,140,400.00			ΨΣ,+++,+00.00
Sewer System Rehab (IIIB)	2				
New Collector Sewers (IVA)	_	Ψ=, : : :,σσσ:σσ	Total	5	\$5,284,400.00
New Interceptors (IVB)					
CSO Correction (V)					
Storm Sewers - Gray Infrastructure (VI)					
Storm Sewers - Green Infrastructure (VI)					
Recycled Water Distribution (X)					
Energy Efficiency					
Renewable Energy					
Water Efficiency					
Water Reuse					
Agricultural Cropland (VII-A)					
Agricultural Animals (VII-B)					
Silviculture (VII-C)					
Urban, Excluding Decentralized Systems (VII-D)					
Groundwater, Unknown Source (VII-E)					
Marinas (VII-F)					
Resource Extraction (VII-G)					
Brownfields (VII-H)					
Storage Tank (VII-I)					
Sanitary Landfills (VII-J)					
Hydromodification (VII-K)					
Individual/Decentralized Systems (VII-L)					
Land Conservation					
Total	5	\$ 5,284,400.00			

<sup>\*</sup>Assistance Agreements may be counted in more than one category when they fund more than one category.

## Attachment 5 Administrative Expenses by Category Clean Water ASADRA State Revolving Fund FY 2021

Object Category	4% - GEFA	4% - EPD	Program Income	Non-Program Income	CWSRF Fund	otal ditures
Personnel	-	-				\$ -
Fringe Benefits	-	-				\$ -
Travel	-	-				\$ -
Contractual	-	-				\$ -
Operating Expenses	-	-				\$ -
Indirect Costs	-	-				\$ -
Shared Services	-	-				\$ -
Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

### Attachment 6 DBE Utilization

#### Clean Water State Revolving Fund October 1, 2020 - September 30, 2021\*\*

	Summari		
Annual Dates	MBE (\$)	WBE (\$)	Total (\$)
(October 1, 2020 - September 30, 2021)	22,600.00	46,534.00	\$ 69,134.00
Total	\$ 22,600.00	\$ 46,534.00	\$ 69,134.00
Percentage Goal	4.00%	4.00%	8.00%
Percentage Actual*	2.74%	5.65%	8.39%

<sup>\*</sup>DBE information is provided on an annual basis to EPA

<sup>\*\*</sup>Percentage Actual is calculated by dividing the DBE funds disbursed by the total CWSRF funds disbursed in the same period

### Attachment 7 Disbursements of CWASADRA Funds by Quarter Clean Water State Revolving Fund FY 2022

		Quarter 1	Quarter 2	Quarter 3	Quarter 4	
Community	Project Number	7/2021 - 9/2021	10/2021 - 12/2021	1/2022 - 3/2022	4/2022 - 6/2022	Total
Ashburn, City of	CW2020001	\$0.00	\$32,976.00	\$0.00	\$0.00	\$32,976.00
Boston, City of	CWDRA20009	\$15,000.00	\$0.00	\$0.00	\$0.00	\$15,000.00
Camilla, City of	CWDRA20007	\$0.00	\$0.00	\$0.00	\$4,000.00	\$4,000.00
Hawkinsville, City of	CWDRA20021	\$249,695.70	\$123,676.50	\$0.00	\$0.00	\$373,372.20
Leesburg, City of	CWDRA20005	\$6,000.00	\$0.00	\$0.00	\$0.00	\$6,000.00
Ochlocknee, City of	CWDRA20002	\$0.00	\$0.00	\$11,800.00	\$0.00	\$11,800.00
Pelham, City of	CWDRA20011	\$0.00	\$0.00	\$13,800.00	\$0.00	\$13,800.00
Sylvester, City of	CWDRA20016	\$49,325.00	\$0.00	\$0.00	\$0.00	\$49,325.00
Total Disbursement	5	\$320,020.70	\$156,652.50	\$25,600.00	\$4,000.00	\$506,273.20

## Attachment 8 Comparison of Projected Versus Actual Disbursements Clean Water State Revolving Fund FY 2022

Projected Disbursements	Quarter 1 7/2021 - 9/2021	Quarter 2 10/2021 - 12/2021	Quarter 3 1/2022 - 3/2022	Quarter 4 4/2022 - 6/2022	Total
Projected FY 2022 CW Disbursements from 2020 IUP	3,952,000.00	7,613,000.00	10,556,280.00	0.00	\$ 22,121,280.00
Total Projected Disbursements for FY 2022	\$ 3,952,000.00	\$ 7,613,000.00	\$ 10,556,280.00	\$ -	\$ 22,121,280.00
Actual FY 2022 CWSRF Disbursements	\$320,020.70	\$156,652.50	\$ 25,600.00	\$ 4,000.00	\$ 506,273.20
Percent Disbursed of Projected	8%	2%	0%	0%	2%

## Attachment 9 Projects Closed Clean Water State Revolving Fund FY 2022

		CWSRF Assistance	Assistance Amount	Percentage		Final Close	Loan Interest
Community	Project Number	Amount	Used	Used	<b>Loan Execution Date</b>	Date	Rate
Hawkinsville, City of	CWDRA20021	1,377,500.00	1,188,259.20	86.26%	3/9/2021	12/1/2021	0.00%
	Total	\$ 1,377,500.00	\$ 1,188,259.20	86.26%			

\$1,377,500 of which \$1,188,259.20, or 86.26 percent, was disbursed.

#### Water Resources Reform and Development Act (WRRDA) Implementation

Some projects listed on the IUP still need to submit applications and move forward with funding. Therefore, we do not currently have projects to list that will meet the equivalency requirement.

#### **Assurances and Specific Proposals**

The CWSRF will adhere to all the certifications covered in the Clean Water Act as well as those within Georgia's Operating Agreement with the Regional EPA office. The specific certifications are:

- 1. Capitalization Grant Agreement
- 2. Payment Schedule
- 3. State Matching Funds
- 4. Commitment of 120 Percent in One Year
- 5. All Funds Timely Expenditure
- 6. Enforceable Requirements of the Clean Water Act
- 7. Cross Cutting Issues
- 8. State Law and Procedures
- 9. State Accounting and Auditing Procedures
- 10. Recipient Accounting and Auditing Procedures
- 11. Annual Report
- 12. Limitations on Eligibility
- 13. Environmental Review Process
- 14. Maintain the Fund
- 15. Perpetuity
- 16. Types of Assistance
- 17. Priority List
- 18. Limitation of Double Benefits
- 19. Consistency with Planning Requirements
- 20. Annual Audit
- 21. Intended Use Plan
- 22. Annual Federal Oversight Review and Technical Assistance
- 23. Dispute Resolution
- 24. Reserve the Right to Transfer up to 30 Percent of Grant Amount Between Programs
- 25. NIMS
- 26. Clean Water Benefits Reporting System

A copy of GEFA's FY2022 unaudited financial data is provided under separate cover.