# 2019 Intended Use Plan Clean Water State Revolving Fund

# Prepared by the Georgia Environmental Finance Authority

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#### 2019 Intended Use Plan Georgia Environmental Finance Authority Clean Water State Revolving Fund

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#### Clean Water State Revolving Fund Intended Use Plan 2019

#### Introduction

Section 606(c) of the Water Quality Act of 1987 requires each state to annually prepare an Intended Use Plan (IUP) identifying the use of funds from the Clean Water State Revolving Fund (CWSRF). Section 606 also requires capitalization grant recipients to describe how they will support the goals of the CWSRF. This IUP outlines Georgia's proposed uses of the FY2019 CWSRF allotment of \$26,865,000.

The Georgia Environmental Finance Authority (GEFA) was created by the Georgia General Assembly in 1986 as the successor agency to the Georgia Development Authority Environmental Facilities Program. GEFA serves as the central state agency for assisting local governments in financing the construction, extension, rehabilitation and replacement, and securitization of public works facilities. The GEFA board of directors consists of three ex-officio members and eight members appointed by the governor. Under an interagency agreement, the Georgia Environmental Protection Division (EPD) provides professional services to administer the CWSRF. These services include, but are not limited to:

- Project reviews and approvals;
- Planning and project development;
- Information tracking;
- Updating files;
- Information gathering and development of National Needs Survey;
- Issuing and approving Notices of No Significant Impacts (NONSI) and Categorical Exclusions (CE);
- Assistance with the National Information Management System (NIMS); and
- The Clean Water Benefits Reporting (CBR) database.

#### **CWSRF Project Solicitation Process**

Developing the CWSRF comprehensive list involves an online pre-application process where all communities requesting funding provide project-related information. GEFA initiated the project solicitation process on September 4, 2018, allowing prospective applicants to submit pre-applications until January 31, 2019. GEFA emailed the solicitation notice to its stakeholder list and coordinated with relevant trade and local government associations to further disseminate the project solicitation. GEFA also designated a section of its website to announce the solicitation for new projects. GEFA made available project solicitation packets that contained detailed information about financing terms, available funding, and the scoring system for project prioritization. GEFA accepted CWSRF pre-applications through an online pre-application form available on the GEFA website. GEFA used the pre-application information to score and rank all submitted projects. Sixty-one clean water projects were submitted with a total need of \$178,073,000. The CWSRF comprehensive list includes all clean water projects in descending order based upon project score.

#### **CWSRF Comprehensive List**

The CWSRF comprehensive list (Attachment 1) includes clean water projects submitted during the preapplication solicitation period. The comprehensive list is comprised of the community, the project score, the population, the total project cost, whether or not the borrower is eligible for principal forgiveness, and a description of the project. The GEFA board of directors reserves the right to fund lower priority projects over higher priority projects if, in the opinion of GEFA, a higher priority project has not taken the necessary steps to prepare for funding and initiation of construction (e.g., GEFA has not received a complete and approvable financial application, the project is not ready to proceed, or the community withdraws its project from consideration). Additionally, if a qualified project becomes viable within the funding year, Georgia may amend its comprehensive list. To accommodate those communities that decide to participate in the CWSRF after the capitalization grant has been awarded, GEFA will hold quarterly meetings to include any new projects on the comprehensive list. This same process of public review and comment will be followed for any substantive change in the priority of the CWSRF.

#### **CWSRF Fundable List and Estimated Disbursement Schedule**

The CWSRF fundable project list with an estimated disbursement schedule is located in Attachment 2. The fundable list contains projects GEFA has identified as ready to move forward, which can be seen in the score column in Attachment 1. Projects qualify for the fundable list by meeting conditions such as: consent order issued by Georgia EPD, CE or NONSI issuance or approval, and/or are needed to maintain compliance with an applicable permit. Projects on the fundable list are projected to draw down the 2019 grant funds. GEFA created this disbursement schedule based on the eight quarters identified in the 2019 CWSRF payment schedule located in Attachment 3, which indicates the timeframe for requesting the CWSRF capitalization grant allotment from U.S. Environmental Protection Agency's (EPA) Automated Standard Application for Payments (ASAP) System. Some of the projects listed on the disbursement schedule are one phase of a larger project and some of the projects may have a construction schedule longer than the eight quarters identified in the CWSRF payment schedule.

CWSRF assistance includes loan financing and any identified principal forgiveness as outlined in the applicable appropriations language. Assistance will also be provided to municipalities, water/sewer authorities, and any other entity created by the Georgia legislature and non-governmental organizations (NGO) for the purpose of land conservation loans. Eligible activities consist of construction, expansion, and improvements to publicly-owned wastewater treatment facilities; implementation of a non-point source pollution control projects; installation of solar arrays at wastewater treatment facilities; and purchase of land within Georgia resulting in the improvement of water quality. All borrowers must designate a repayment source(s) for each loan agreement signed with GEFA. All projects must be designed to meet current National Pollutant Discharge Elimination System (NPDES) permit limits and all other requirements needed to maintain water quality standards. All construction projects will meet the requirements of the Federal Water Pollution Control Act (FWPCA) with respect to Davis-Bacon requirements in section 513 and American Iron and Steel (AIS) requirements in section 608.

#### Terms and Conditions of Financing

#### Standard CWSRF Financing Terms

GEFA's benchmark interest rate is the true interest cost (to the nearest hundredth of one percent) received by the state on its competitively-bid, general obligation bond issue. GEFA currently offers CWSRF loans to local governments and authorities at an interest rate of 50 basis points (0.50 percent) below the benchmark rate.

CWSRF loans are available with terms as short as five years and not exceeding 30 years or the useful life of the project

GEFA charges a one-time origination fee which is one percent of the total CWSRF financing provided for the project. The origination fee is charged on each commitment when the contract is executed and paid in the second month following contract execution. GEFA deposits origination fees into a separate non-project account. Program income, generated from direct capitalization grant funds, and non-program income, generated from repayment funds, will be collected and accounted for separately. Program income and non-program income can be seen as a source and use of funds in the Estimated Sources and Uses of Funds in Attachment 4.

#### **CWSRF Conservation Financing Terms**

CWSRF-eligible conservation projects receive an interest rate reduction.

The following types of water conservation projects are eligible:

- Installing or retrofitting water efficient devices, such as plumbing fixtures and appliances;
- Implementing incentive programs to conserve water, such as rebates for water efficient fixtures;
- Inflow and infiltration correction;
- Installing water meters in previously unmetered areas;
- Replacing broken/malfunctioning water meters or upgrading existing water meters; and
- Water recycling and reuse projects that replace potable sources with non-potable sources.

The following types of energy production and energy conservation projects are eligible:

- Energy production projects at a publically-owned treatment facility via wind, solar, geothermal, or biogas combined heat and power projects;
- Inflow and infiltration projects that reduce power consumption;
- Projects that replace pumps and motors to reduce power consumption;
- Projects that eliminate pumps and pumping stations; and
- Projects that install energy efficient treatment equipment or processes.

The following types of land conservation projects are eligible:

- Water quality protection for rivers, streams, and lakes;
- Flood protection;
- Wetlands protection;
- Reduction of erosion through protection of steep slopes, erodible soils, and stream banks;

- Protection of riparian buffers and other areas that serve as natural habitat and corridors for native plant and animal species;
- Protection of prime agricultural and forestry lands;
- Protection of cultural sites, heritage corridors, archaeological and historic resources;
- Scenic protection;
- Provision of passive recreation; and
- Connection of existing or planned areas contributing to the aforementioned goals.

#### Principal Forgiveness

The terms and conditions of the grant award allow subsidy in the form of principal forgiveness to borrowers of the CWSRF loan program. Subsidy may not fall below 10 percent or exceed 30 percent of the total grant award.

Principal forgiveness will be provided to eligible projects until it is exhausted. Both the project score and the affordability score will be considered

In preparation of the FY2019 project solicitation, GEFA contracted with the Environmental Finance Center at the University of North Carolina to develop a tool for evaluating and scoring communities to determine principal forgiveness eligibility. The tool uses three criteria — median household income (MHI), unemployment percent, and population trend.

For each criterion, a borrower will be categorized into one of four percentiles - 25 percent, 50 percent, 75 percent, or 100 percent. A score of one through four is given for each criterion, based on the percentile. A maximum of 12 points is possible. If a community has multiple projects on the CWSRF comprehensive list, only one project can receive principal forgiveness. The affordability score for each applicant can be found in Attachment 1.

#### 1. Median Household Income (MHI)

State Percentiles	25th Percentile	50th Percentile	75th Percentile	100th Percentile
	(4 points)	(3 points)	(2 points)	(1 point)
MHI	\$29,509	\$37,108	\$47,375	\$47,376 and higher

#### 2. Unemployment Percent

	State Percentiles	25th Percentile (1 point)	50th Percentile (2 points)	75th Percentile (3 points)	100th Percentile (4 points)
Ur	nemployment Percent	3.30%	4.80%	6.60%	6.61% and higher

#### 3. Population Trend

The following will be the categories used for determining scoring for change in population from 2010 to 2016.

- Positive growth or no growth (1 point)
- Between -0.01 percent and -1 percent (2 points)
- Between -1.01 percent and -2 percent (3 points)

Greater than -2 percent (4 points)

The following list shows the affordability score and potential principal forgiveness percentage for the FY2019 grant year:

- Score of 11 or 12 will receive 45 percent
- Score of 10 will receive 40 percent
- Score of 9 will receive 35 percent
- Score of 8 will receive 30 percent
- Score of 7 will receive 25 percent
- Score of 6 will receive 25 percent
- Score of 5 or less will not receive principal forgiveness

Principal forgiveness will not exceed \$750,000 for an affordability score of 6, 7, or 8, and will not exceed \$1,000,000 for an affordability score of 9 or higher.

#### 4 Percent Administration

Georgia intends to use repayment dollars in the amount of \$1,074,600 for administrative purposes. A detailed account of the personnel costs associated with the administration of the CWSRF are found in Attachment 5.

#### Criteria and Method for Distribution of Funds

Attachment 6 explains Georgia's criteria and method used to score and distribute funds for CWSRF projects. Only those cities and counties that have been designated as a "Qualified Local Government" and are in compliance with O.C.G.A. Section 36-70-20 and appear on the comprehensive list may receive a CWSRF loan commitment. Lastly, only those communities that are in compliance with plumbing code standards as codified in O.C.G.A. Section 12-5-4 will be eligible for financing through GEFA. Eligible project costs include planning, design, engineering, construction, and in some limited cases, land acquisition costs attributed to the project. No loan will be executed until environmental approval has been issued and financial requirements have been met.

#### **WRRDA** Implementation

Several changes were made to the CWSRF through the Water Resources Reform and Development Act (WRRDA) on June 10, 2014. Outlined below is one of the changes and GEFA's strategy and procedure for its implementation.

#### Fiscal Sustainability Plans (FSP)

According to the January 6, 2015, EPA guidance, Federal Water Pollution Control Act (FWPCA) Section 603(d)(1)(E) requires a recipient of a loan for a project that involves the repair, replacement, or expansion of a publically owned treatment works to develop and implement an

FSP or certify that it has developed and implemented an FSP. This provision applies to all loans for which the loan recipient submitted an application on or after October 1, 2014.

GEFA has developed a certification form for signature all CWSRF loan recipients that certifies that the recipient has developed and implemented and will continuously utilize an FSP. GEFA requires this certification from each recipient in accordance with FPWCA (603)(d)(1)(E)(i) as a condition of the loan agreement.

GEFA reserves the right to review the FSP certified by the loan recipient at any time to ensure compliance with FWPCA 603(d)(1)(E)(i). Elements of GEFA's review can include, but are not limited to, ensuring that the loan recipient developed an FSP, ensuring that the developed FSP contained the appropriate level of depth and complexity, ensuring that the FSP is implemented, and ensuring that the FSP appropriately integrates required water and energy conservation efforts as part of the plan.

#### Architectural and Engineering (A/E) Services Procurement

For any capitalization grant awarded after October 1, 2014, the state must ensure that all A/E contracts for projects using funds "directly made available by" a capitalization grant, i.e., equivalency projects, comply with the elements of the procurement processes for A/E services as identified in 40 U.S.C. 1101 et seq., or an equivalent state requirement.

O.C.G.A Section 50-22-6 outlines Georgia's managerial control over acquisition of professional services and the selection through contract negotiations. O.C.G.A Section 50-22-2(5) defines a Project as any activity requiring professional services estimated by the state agency to have a cost in excess of \$1,000,000 and costs for professional services in excess of \$75,000. Using this criteria GEFA will require borrowers to go through a one-step selection process if project costs are between \$1,000,000 and \$3,000,000 and A/E services exceed \$75,000. The one-step A/E selection process consists of the following:

- 1. Selection manager and selection committee appointment.
- 2. Development of a request for qualifications (RFQ) document.
- 3. Advertisement of the RFQ.
- 4. Evaluation of the statements of qualifications (SOQs).
- 5. Selection of highest-scoring firm for negotiation for possible contract.

GEFA will require borrowers to go through a two-step selection process if project costs are above \$3,000,000 and A/E services exceed \$75,000. The two-step A/E selection process consists of the following:

#### First step:

- 1. Selection manager and selection committee appointment.
- Development of a request for qualifications (RFQ) document.
- 3. Advertisement of the RFQ.
- 4. Evaluation of the statements of qualifications (SOQs).

#### Second step:

- 5. Interview of 3 to 5 highest scoring finalist firms.
- 6. Evaluation of interviews.
- 7. Selection of highest final scoring firm for negotiation of possible contract.

For project with costs below \$1,000,000 and costs for A/E services below \$75,000 no competitive procurement is required. GEFA will have RFQ templates of both one-step and two-step selection processes available by June 2019 for borrowers to use in anticipation of the FY2021 project solicitation process that begins in September 2020.

#### **CWSRF Goals and Objectives**

#### Long-term Goals

- 1. Explore the viability of regionalization and/or consolidation of systems to take advantage of economies of scale and to address the technical, managerial, and financial capacity issues experienced by disadvantaged communities.
- 2. Coordinate activities with other state and federal agencies to enhance borrowers' understanding of the range of funding options. Seek opportunities to leverage funds so that borrowers can benefit from the maximum level of public assistance available.
- 3. Maintain and improve database management systems that integrate Clean Water project data with program management data.
- 4. GEFA will continue to administer the CWSRF in a fiscally responsible manner that will ensure it's revolving nature in perpetuity.

#### **Short-term Goals**

- 1. Improve SRF outreach and training to borrowers, project administrators, Area Development Districts, and engineers.
- 2. Coordinate with the Georgia Environmental Protection Division to identify and reach out to communities with ongoing compliance issues.

#### 20 Percent State Match Requirement

Under the provisions of the FWPCA Section 602(b)(2), the state is required to deposit an amount equal to 20 percent of the total capitalization grant into the CWSRF. Based on the potential FY2019 allotment of \$26,865,000, the amount of state match required amounts to \$5,373,000. The Georgia state legislature has been requested to provide sufficient general obligation bonds to GEFA to cover this requirement. GEFA will disburse these state bond funds along with federal direct capitalization grant funds in a manner that is proportionate to ensure the proper match on each loan disbursement. Each project which receives direct federal grant funds will receive a portion of the disbursement in federal funds (83.33 percent) and a portion of the disbursement in state match funds (16.67 percent). These state match funds will be held outside the CWSRF until the disbursement is made. Once these state dollars are disbursed to a project, those funds and the interest paid on those funds will become CWSRF funds and returned to the program.

#### **Assurances and Specific Proposals**

In addition to the assurances that accompany the capitalization grant application (Standard Form 424) for 2019 funds, GEFA further agrees to adhere to all the certifications covered within the Operating Agreement with EPA Region 4. The specific certifications are:

1. Capitalization grant agreement

- 2. Payment schedule
- 3. State matching funds
- 4. Commitment of 120 percent in one year
- 5. All Funds timely expenditure
- 6. Enforceable requirements of the Clean Water Act
- 7. Cross cutting issues
- 8. State law and procedures
- 9. State accounting and auditing procedures
- 10. Recipient accounting and auditing procedures
- 11. Annual report
- 12. Limitations on eligibility
- 13. Environmental review process
- 14. Maintain the fund
- 15. Perpetuity
- 16. Types of assistance
- 17. Priority list
- 18. Limitations of double benefits
- 19. Consistency with planning requirements
- 20. Annual audit
- 21. Intended use plan
- 22. Annual federal oversight review and technical assistance
- 23. Dispute resolution
- 24. Reserve the right to transfer up to 30% of grant amount between programs
- 25. NIMS
- 26. CBR

As in previous years, CWSRF program managers will continue to coordinate with the EPA Region 4 office on items such as quarterly and annual reports, annual reviews, National Needs Surveys, collection of NIMS data, training opportunities, attendance at regional and national conferences, workshops, and various administrative program efforts.

#### **Public Participation**

This IUP is subject to review and comment by the public prior to incorporation into the 2019 capitalization grant application. A public notice was placed in the *Fulton Daily Report* on Monday, April 1, 2019, announcing a public meeting on the CWSRF IUP on Tuesday, April 23, 2019, at 10:00 a.m. in GEFA's boardroom. A summary for the public meeting can be found within Attachment 8.

				Affordability	Potential Principal	Est. Interest			Wastewater	Sewer	Sewer	Stormwater	Land	Energy
Community	Score	2016 Pop.	Total Project Cost	Score	Forgiveness	Rate	Est. Term		Treatment	Construction	Rehabilitation	Projects	Conservation	Projects
								Place approximately 92 acres of land containing						
								unique habitats into permanent conservation by						
	405	420.042	<b>\$000.000</b>	_	422F 000	4.500/		acquiring the property fee-simple through the Athens-						
Athens-Clarke County Unified Government	105	120,813	\$900,000	/	\$225,000	1.59%	20	Clarke County Land Conservation Program.  Improve the wastewater treatment facility in order to					Х	
City of Baldwin	100	3,523	\$4,750,000	7	\$750,000	2.59%	20	improve the wastewater treatment racinty in order to improve operations at the plant.	v					
City of Baldwiff	100	3,323	\$4,750,000		\$750,000	2.59%	20	Rehabilitate the sewer collection system and water	Х					
								pollution control plant to address severe I/I issues.						
								The project will reduce energy consumption at the						
City of Norman Park	95	1,213	\$5,000,000	6	\$750,000	1.59%	20	plant and will result in regulatory compliance.			x			×
etty of Norman Fark	33	1,213	\$3,000,000		\$750,000	1.5570	2.	part and win result in regulatory compliance.			Α			
								Make improvements to the wastewater treatment						
								plant to achieve compliance for temperature limits						
								and to upgrade aging components of the plant. The						
								components that need to be replaced or repaired						
								include the existing sludge handling system (including						
								the undersized, aging belt press and building), the						
								mechanical buildings, the influent and effluent						
								refrigerated samplers, the processor in main control						
								panel, the automatic bar screen, the decanter pump,						
								the aerator deflector, and other miscellaneous items.						
								The project also includes the addition of a septic						
								receiving station.						
								The city owns and operates an activated sludge						
								wastewater treatment plant rated for 1.0 MGD						
								treatment capacity. The city's NPDES permit was						
								renewed on October 1, 2015, carrying with it effluent						
								limitations which became effective October 1, 2018.						
								Specifically, the permit limited the receiving stream						
								temperature change to 0 degrees F. To address this						
								new requirement, the project scope involves adding						
								an effluent cooling technology. Two technologies						
								have been identified as potential upgrades designed						
								to lower the plant effluent temperature, and these						
								technologies will be investigated to determine the						
City of Blue Ridge	85	1,485	\$5,000,000	7	\$750,000	2.59%	20	better option for the city.	x					
								Rehabilitate two aging sewage pump stations, install a						
								mechanical bar screen at the city's main sewage						
								pumping station, and install process control						
City of Louisville	85	2,772	\$500,000	10	\$200,000	2.59%	20	instrumentation at the water pollution control plant.	Х		x			
								Upgrade the aging collection system and pump						]
								stations to accommodate higher flows from the						
								Gateway Industrial Park. These improvements to the						
								city's sewerage system are needed to keep the						
								facilities in good working order and to meet state and						
City of Lavonia	75	2,038	\$4,600,000	8	\$750,000	1.59%	20	federal regulatory requirements.	x		x			x

Wastewater Treatment		Sewer n Rehabilitation	Stormwater	Land	Energy
				Lanu	
rreutment	OUTSH delion		Projects	Conservation	Projects
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					Potential	Est.								l
				Affordability	Principal	Interest			Wastewater	Sewer	Sewer	Stormwater	Land	Energy
Community	Score	2016 Po	o. Total Project Cost	Score	Forgiveness	Rate	Est. Term	Project Description	Treatment	Construction	Rehabilitation	Projects	Conservation	Projects
								Construct a pump station and approximately 60,000						
								feet of force main to transport sewage from the Glad						
								Rd area to county property on Paga Mine Rd where it						
								will be discharged to an existing pump station that						
								transfers wastewater across the Etowah River to the						
Bartow County		55 101,9	\$8,400,000	4	\$0	2.59%	20	Cartersville sewer system.		х				
								Construct the first phase of the West Bartow publicly-						
								owned treatment works. This project consists of a 2.0						
								MGD membrane activated sludge system with ozone						
								disinfection and land application of aerobically						
Bartow County		55 101,9	\$23,000,000	4	\$0	2.59%	20	digested sludge.	х					
								Consolidate three existing sewage pumping stations						
								by constructing new sewers, a pumping station, and a						
								gravity sewer to send sewage to the Newton County						
City of Social Circle		55 4,3	50 \$2,847,000	4	\$0	1.59%	20	Water and Sewerage Authority for treatment.		Х				Х
City of Ball Ground		50 1,8	\$425,000	,	\$0	1.59%		Acquire the Roberts Lake property for permanent						
City of Ball Ground		50 1,8	\$425,000	3	\$0	1.59%	20	green space.  Expand the city's water reclamation facility to meet				+	X	
City of Hinesville		50 34,1	\$2,200,000	7	\$550,000	2.59%	20	new permit requirements.	x					
City of Filliesville		30 34,1	\$2,200,000	,	\$330,000	2.55/0	20	Modify the Fort Stewart Wastewater Treatment Plant						
City of Hinesville		50 34,1	\$2,800,000	7	\$700,000	2.59%	20	to meet new permit requirements.	×					
			+=,===,===		4:00,000			The state of the						
								Add treatment capacity with the introduction of a						
								new treatment system and the addition of a new						
								point discharge. The city currently utilizes a						
								combination of ponds and LAS to treat its						
								wastewater. Due to growth in the wastewater						
								system, the existing treatment facility has reached its						
								limit. The point discharge will add operational						
								flexibility to optimize the LAS efficiency and ensure						
								the LAS is not overwhelmed by excessive flows. The						
								city has violated the permitted BOD level multiple		1				
								times in the last two years. The new treatment						
City of Manager		50 34	¢2.000.000	_	40	2.500/		technology will ensure the BOD is treated adequately						
City of Morgan		50 2,1	\$2,000,000	5	\$0	2.59%	20	and improve overall treatment.  Upgrade the North Wastewater Treatment Plant to	Х					
City of Villa Pica		50 147	\$5,500,000		\$750,000	2.59%	20	increase capacity from 0.52 MGD to 0.84 MGD.	,					
City of Villa Rica City of Fairmount		50 14,7 45 9	\$5,500,000	6	\$750,000	2.59%		Extend sanitary sewer system.	Х	V				
City of Fairmount		45 9	2000,000	9	\$210,000	2.59%	20	Exterio samilary sewer system.		Х				

					Potential	Est.								
				Affordability	Principal	Interest			Wastewater	Sewer	Sewer	Stormwater	Land	Energy
Community	Score	2016 Pop.	Total Project Cost	Score	Forgiveness	Rate	Est. Term	Project Description	Treatment	Construction	Rehabilitation	Projects	Conservation	Projects
								Rehabilitate and replace existing equipment at the						
								WWTF and replace existing sanitary and storm sewer						
								pipes, pumps, structures, and other appurtenances.						
								Portions of the system are at the end of their service						
								life. All new pipes, pumps, structures, and						
								appurtenances will be placed in the existing rights-of-						
								way for streets or utilities. The project will serve only						
								existing customers, within the existing service area,						
City of Tifton	35	16,691	\$2,000,000	5		2.59%		and will result in no change in the existing land use.	X					
								Rehabilitate key portions of the Academy Creek						
								WWTP, the Dunbar Creek WWTP, and the sewer						
Brunswick-Glynn County Joint Water And Sewer Commission	30	15,997	\$15,000,000	7	\$750,000	2.59%	20	collection system.	х		X			
								Rehabilitate and replace wastewater treatment						
								process equipment, lift stations, and sewer pipeline						
								equipment. Portions of the system are at the end of						
								their service life. All new pipes, pumps, structures,						
								and all other process improvements will be placed in						
								existing rights-of-way for streets or utilities. The						
								project will serve only existing customers, within the						
								existing service area, and will result in no change in						
City of Moveross	20	14 100	\$2,000,000	0	\$600,000	2 500/		the existing land use.		.,				
City of Waycross	30	14,188	\$2,000,000	8	\$000,000	2.59%	20	the existing idnu use.		Х				
								Replace five lift stations that were damaged by						
								flooding in 2017, but have been repaired to a mostly-						
								working status as the city explored the possible						
City of Delinbuides	25	12 403	ć1 100 000	_ ا		2.500/	20	options for getting them to 100% working order. No						
City of Bainbridge	25	12,492	\$1,100,000	8		2.59%	20	other long-term options exist besides replacement.			X			
cii to itti		22.0==	ÅF 000 000	_ ا		2 5001		Replace, repair, and rehabilitate components of the						
City of Griffin	25	22,875	\$5,000,000	8		2.59%	20	stormwater drainage system.				X		

					Potential	Est.								
Community	Score	2016 Pop.	Total Project Cost	Affordability Score	Principal Forgiveness	Interest Rate	Est. Term	Project Description	Wastewater Treatment	Sewer Construction	Sewer Rehabilitation	Stormwater	Land Conservation	Energy
Continuity	Score	2016 PUP.	Total Project Cost	Score	ruigiveness	Rate	ESt. Tellii	Project Description	пеаннени	Construction	Renabilitation	Projects	Conservation	Projects
								Remove sludge from the city's treatment ponds. The						
								city has two treatment ponds which provide the initial						
								treatment process for wastewater. Over the life of						
								the ponds, sludge has accumulated and a recent						
								sludge judge found that sludge now consumes over						
								40% of the pond volume. Over the last few years, the						
								city had to sandbag the dams of the ponds to prevent						
								spills in response to excessive rains associated with						
								extreme weather. The project will remove, de-water,						
								and dispose of sludge and repair any pond						
								infrastructure found to be damaged by the sludge						
								accumulation such as pipe outlets and screens. The						
								project will restore the ponds to their designated						
City of Sylvester	25	6,108	\$2,500,000	9		2.59%	20	volumes and reduce the risk of sewer overflows.	x					
								Upgrade the wastewater treatment plant.						
								Improvements include better media filtration and						
								process treatment efficiency upgrades. The city's						
								wastewater plant has been given new permit						
								requirements that reduce the permissible ammonia						
								levels significantly. Upgrades will be made to ensure						
								compliance with the new ammonia limitations						
								according to the requirements and schedule of the						
City of Thomasville	25	18,706	\$6,000,000	7		2.59%	20		X					
								Rehabilitate approximately 20,000 LF of gravity sewer						
								at the order of the Georgia EPD. The Commission is in						
			4	_				the 3rd year of the required schedule of						
Fitzgerald Water, Light & Bond Commission	25	9,006	\$2,321,000	7		1.59%	20	improvements.			X			
								Engineer, design, and construct a sludge management						
								facility for the Still Branch Regional Reservoir						
								Treatment Plant. The project will modify how sludge is						
City of Griffin	20	22,875	\$3,000,000	8		2.59%	20	currently being treated through land application.	×					
only of official		22,075	\$3,000,000			2.5570		Upgrade and replace approximately 3.5 miles of aged						
								and undersized outfall and interceptor sewers,						
City of Baldwin	10	3,523	\$2,500,000	7		1.59%	20	including manholes and lift stations.			x			
City of Baldwin	10	3,523	\$800,000	7		2.59%		Rehabilitate two failing lift stations.			х			
								Stabilize approximately 1 mile of the Mulberry River in						
								order to protect existing utilities and allow the stream						
								segment currently listed as "non-attaining of						
								designated use" due to TSS on the 303(d) list to meet						
Town of Braselton	10	8,409	\$1,500,000	3		2.59%	20	its designated use.				х	x	
								Improve drainage on Davis St and Harrison St in order					-	
Town of Braselton	10	8,409	\$1,000,000	3		2.59%	20	to eliminate siltation and bank erosion.				х	х	
								Rehabilitate an aged and undersized wastewater						
								pumping station to reduce potential overflows and						
Town of Braselton	10	8,409	\$1,000,000	3		1.59%	20	failures.			X			

		ı							ı			•		1
				A 66    -   1114	Potential	Est.			\M/==44		C	C1	11	F
Community	Score	2016 Pop.	Total Project Cost	Affordability Score	Principal Forgiveness	Interest Rate	Est. Term	Project Description	Wastewater Treatment	Sewer Construction	Sewer Rehabilitation	Stormwater Projects	Land Conservation	Energy Projects
Community	30016	2010 T Op.	Total Froject Cost	30016	1 orgiveriess	Nate	LSt. Term	Extend the reuse water distribution system to existing	rreatment	Construction	Renabilitation	Trojects	Conservation	Trojects
								water customers, which will displace 30 MG per year						
Town of Braselton	10	8,409	\$185,000	3		1.59%	20	of potable water used for irrigation.		×				
Town or Bruserton	10	0,403	7105,000	3		1.5570	20	or potable mater asea for imagation.		^				
								Construct green infrastructure, including wet ponds						
								and associated land acquisition, in order to manage						
								stormwater runoff from downtown Braselton. This						
								project will improve water quality in local streams by						
								capturing, treating, and reducing stormwater runoff						
								and will provide a source of passive recreation for the						
								community. This facility will also serve as a new park						
Braselton Public Facilities Authority	10	8,409	\$450,000	3		1.59%	20	for residents and visitors to the downtown area.				x	х	
								Replace approximately 17,700 LF of 8 & 10-inch						
								forcemain with 12-inch forcemain, which will assist in						
								relieving the stress on the Cold Stream lift station No.						
								2, thereby greatly reducing the probability of future						
								backups and sewer spills in the sewer collection						
								system. The forcemain replacement will increase the						
								flow rate of the pumps in Cold Stream lift station No.						
								2 from approximately 600 GPM to about 1,050 GPM						
								(individually) and 1,300 GPM (pumps operating in						
								parallel). A 70% increase in flow rate will reduce						
								pump run times, operation and maintenance costs in						
								terms of pump wear, pump starts, and electrical						
City of Port Wentworth	10	7,052	\$2,400,000	4		1.59%	20	energy consumption.		x				х
								Rehabilitate and replace approximately 4,300 LF of						
City of Dillard	10	375	\$750,000	6		1.59%	20	sewer line that is experiencing I/I problems.			x			x
City of Billion	10	373	\$750,000			1.5570	20	Replace the main lift station, which is aged and			Х			
								undersized, in order to reduce potential overflows						
City of Helen	10	320	\$1,100,000	4		1.59%	20	and failures.		×				
	-		, , , , , , , , , , , , , , , , , , , ,					Upgrade and replace existing gravity sewer in order to						
City of Hoschton	10	1,782	\$500,000	5		1.59%	20	reduce I/I.		x				х
			,					Replace the west side wastewater pumping facility						
								that serves most of the western sector of the city.						
								The facility is undersized, as is the forcemain.						
								Moreover, the location of the forcemain route is						
								proposed for relocation into another outfall line that						
								is more capable of handling the existing and						
City of Jefferson	10	9,946	\$1,815,000	3		2.59%	20	anticipated flows.		х				
								Replace three aged and undersized wastewater						
								pumping stations to reduce potential overflows and						
City of Jefferson	10	9,946	\$1,420,000	3		1.59%	20	failures.		х				

				Affordability	Potential Principal	Est. Interest			Wastewater	Sewer	Sewer	Stormwater	Land	Energy
Community	Score	2016 Pop.	Total Project Cost	Score	Forgiveness	Rate	Est. Term	Project Description	Treatment	Construction	Rehabilitation	Projects	Conservation	Projects
								Replace an existing gravity sewer outfall line to						
								increase the flow capacity to provide adequate						
City of Jefferson	10	9,946	\$900.000	3		2.59%	20	capacity for the growing sewer collection basin area.		×				
erty of serieson	10	3,540	<b>7300,000</b>	3		2.3370	20	Rehabilitate and replace sewer line that is		^				
City of Statham	10	2,589	\$1,900,000	9		1.59%	20	experiencing I/I problems.			х			х
·								Rehabilitate and replace sewer line that is						
City of Union Point	10	1,542	\$2,000,000	10		1.59%	20	experiencing I/I problems.			х			х
								Construct three sewer pump stations (0.72 MGD, 1.09						
								MGD, and 1.30 MGD), approximately 47,500 LF of						
								force main (8-inch, 10-inch, and 12-inch),						
								approximately 6,200 LF of 18-inch gravity piping, and						
								wet-weather conveyance upgrades to the existing						
								gravity interceptors. Improvements to the Walker						
								County Wastewater Treatment Plant are also						
								recommended to improve reliability for treating						
								additional flow, such as new clarifier scraper						
Walker County Water and Sewer Authority	10	68,143	\$7,800,000	5		2.59%	20	equipment and solids handling processes.	x	x				
								Redirect wastewater flow in the northwest section of						
								the service area, and add a central pumping facility to						
								move wastewater to the new northeast relief sewer						
Town of Braselton	5	8,409	\$2,200,000	3		2.59%	20	basin.		х				
								Extend the reuse water distribution system. The						
								reuse water system will reduce the drinking water						
	_		4	_				demand and will provide an alternative to irrigation						
Town of Braselton	5	8,409	\$1,550,000	3		1.59%	20	with drinking water.		х				
								Install three generators at three different locations:						
								the water treatment plant (Wissahickon Ave), the clearwell (Prior St), and the wastewater treatment						
City of Cedartown	5	9,752	\$420.000	10		2.59%	20	plant (Branch St).	x					
City of Cedartown	,	3,732	3420,000	10		2.33/0	20	plant (Branch St).	^					
								Install approximately 6,500 LF of gravity sewer, 2,500						
								LF of force main, and a lift station. Expand sewer into						
								an economically developing area and provide sewer						
City of Fort Oglethorpe	5	9,613	\$2,500,000	4		2.59%	20	service in an area with failing septic systems.		x				
		, ,						Rehabilitate approximately 6,500 LF of 6-inch and 8-						1
								inch sanitary sewer mains through trenchless						
								rehabilitation or conventional rehabilitation by						
City of Fort Oglethorpe	5	9,613	\$2,500,000	4		2.59%	20	excavation.			х			

				Affordability	Potential Principal	Est. Interest			Wastewater	Sewer	Sewer	Stormwater	Land	Energy
Community	Score	2016 Pop.	Total Project Cost	Score	Forgiveness	Rate	Est. Term	Project Description	Treatment	Construction	Rehabilitation	Projects	Conservation	Projects
								Implement a variety of stormwater enhancements						
								along historic Mimosa Blvd using green infrastructure						
								(GI) best management practices and restoration of						
								the urban tree canopy. Improvements will provide						
								improved water quality while mitigating water						
								quantity and flooding issues where current						
								stormwater infrastructure is limited or non-existent.						
								In addition, a project goal is to create intentional						
								connectivity between two historic areas, Canton St						
								and the Historic Roswell Square, with enhanced						
City of Roswell	5	93,968	\$2,400,000	3		1.59%	20	pedestrian walkability along Mimosa Blvd.				х	х	
								Construct approximately 8,400 LF of sanitary sewer						
City of Dillard	5	375	\$800,000	6		2.59%	20	main in the Betty Creek Area.		x				
								Upgrade the main sewer outfall to provide adequate						
City of Hoschton	5	1,782	\$500,000	5		2.59%	20	flow for existing and future customers.		x				
,			, ,					Extend the wastewater collection system to provide						
								sanitary sewer to an unserved area that is						
Lincoln County	5	7,712	\$4,000,000	8		2.59%	20	experiencing failing septic systems.		x				
,								Extend the wastewater collection system to provide						
								sanitary sewer to the Ashmore-Barden area, which is						
								currently unserved and is experiencing failing septic						
Lincoln County	5	7,712	\$2,080,000	8		2.59%	20	systems.		x				
City of Sky Valley	5	310	\$4,305,000	6		2.59%	20	Address sewer system on-site septic problems.			х			
								Rehabilitate the Flint River outfall, Jesters Creek						
Clayton County Water Authority	2	270,269	\$25,000,000	8		0.57%	15	outfall, and Riverdale outfall			x			
City of Lula	2	2,831	\$1,245,000	4		0.94%	20	Install gravity sewer to eliminate a pump station		х				
								Construct a 150 kW solar photovoltaic system						
City of Tybee Island	2	2,990	\$500,000	3		0.94%	20	adjacent to the wastewater treatment plant.						х
								Construct a regional stormwater detention and						
								treatment facility. The facility will serve the older						
								portions of the town and accommodate the ongoing						
								urban renewal building activities. The facility will						
								incorporate the latest technologies in urban						
Town of Braselton	0	8,409	\$400,000	3		2.59%	20	stormwater management				×		
								Upgrade the 0.400 MGD wastewater treatment plant						
								to increase capacity to 0.500 MGD. The proposed	1					
								improvements include replacing the existing bar						
								screen with a new influent screen,	1					
								draining, repairing, and painting the aeration basin,						
								replacing air piping in the aeration basin, replacing the						
								clarifier drive/arm, replacing air piping in the digester,						
								adding biofilters, adding a site pump station and force	1					
City of Gray	0	3,281	\$2,500,000	3		2.59%	20	main, and relocating the chlorine contact chamber.	x					

Community	Score	2016 Pop.	Total Project Cost	Affordability Score	Potential Principal Forgiveness	Est. Interest Rate	Est. Term		Wastewater Treatment	Sewer Construction	Sewer Rehabilitation	Stormwater Projects	Land Conservation	Energy Projects
City of Wareland		16.411	¢2.000.000			2.500/		Install a new sanitary sewer force main, including a bore under an interstate, to increase the carrying						
City of Kingsland  City of Pooler	0	16,411	\$2,000,000 \$5,500,000	- 4 - 4		2.59% 0.94%		capacity of the city's infrastructure.  Install force main, sewage pumps, and related appurtenances at the Benton Lift Station and Towne Lake Lift Station.		X	Y			
City of Tifton	0	16,691	. , ,	6		1.94%		Rehabilitate and replace equipment at the WWTF and replace existing santitary sewer and storm sewer infrastructure			x			
Banks County BOC	0	18,336		5		1.94%		Rehabilitate an existing lift station and install gravity sewer, force main, lift stations, and related appurtenances to service the Martin Bridge area.		×				

## ATTACHMENT 2 CLEAN WATER STATE REVOLVING FUND ESTIMATED DISBURSEMENT SCHEDULE

	LOAN	NOTICE TO	CONSTR. START	TARGET COMPL.	1ST QTR	2ND QTR	3RD QTR	4TH QTR	1ST QTR	2ND QTR	3RD QTR	4TH QTR	TOTAL
PROJECT	AMOUNT	PROCEED	DATE	DATE	4/19-6/19	7/19-9/19	10/19-12/19	1/20-3/20	4/20-6/20	7/20-9/20	10/20-12/20	1/21-3/21	DISBURS.
Athens_Clarke County Unified Government*	\$900,000	4/30/2019	7/31/2019	7/31/2019		\$900,000							\$ 900,000
City of Baldwin	\$4,750,000	8/1/2020	9/1/2020	7/2/2021						\$250,000	\$1,500,000	\$1,250,000	\$ 3,000,000
City of Norman Park	\$5,000,000	12/1/2019	1/1/2020	7/31/2021				\$750,000	\$1,200,000	\$950,000	\$900,000	\$800,000	\$ 4,600,000
City of Blue Ridge	\$5,000,000	12/16/2019	1/6/2020	12/18/2020				\$650,000	\$2,000,000	\$1,500,000	\$850,000		\$ 5,000,000
City of Louisville	\$500,000	11/11/2019	12/11/2019	5/11/2020			\$50,000	\$250,000	\$200,000				\$ 500,000
City of Lavonia	\$4,600,000	11/1/2019	11/1/2019	12/31/2020			\$150,000	\$975,000	\$1,000,000	\$1,900,000	\$575,000		\$ 4,600,000
City of Quitman	\$1,250,000	10/1/2019	10/1/2019	7/31/2020			\$300,000	\$600,000	\$200,000	\$150,000			\$ 1,250,000
City of Homerville	\$2,000,000	10/1/2019	11/4/2019	11/2/2020			\$200,000	\$550,000	\$650,000	\$450,000	\$150,000		\$ 2,000,000
City of Pembroke	\$1,303,000	10/1/2019	10/1/2019	7/1/2020			\$250,000	\$650,000	\$350,000	\$53,000			\$ 1,303,000
City of Vienna	\$2,500,000	11/8/2019	1/15/2020	12/31/2020				\$300,000	\$700,000	\$750,000	\$750,000		\$ 2,500,000
Lowendes County Board of Commissioners	\$2,500,000	11/1/2019	11/1/2019	11/30/2020			\$250,000	\$625,000	\$650,000	\$750,000	\$225,000		\$ 2,500,000
City of Toccoa	\$4,902,000	1/1/2020	1/1/2020	12/31/2020	•		•	\$550,000	\$1,000,000	\$2,700,000	\$652,000		\$ 4,902,000
TOTAL	\$ 35,205,000					\$ 900,000	\$ 1,200,000	\$ 5,900,000	\$ 7,950,000	\$ 9,453,000	\$ 5,602,000	\$ 2,050,000	\$ 33,055,000

<sup>\*</sup>Land conservation loan which would have one payment

#### Attachment 3—ASAP CWSRF Payment Schedule Clean Water State Revolving Fund

	Fe	ederal Fiscal Year	
Payment No.	Quarter	Date	Amount (\$)
1	3rd	4/2019 - 6/2019	\$0
2	4th	7/2019 - 9/2019	\$26,865,000
3	1st	10/2019 - 12/2019	\$0
4	2nd	1/2020 - 3/2020	\$0
5	3rd	4/2020 - 6/2020	\$0
6	4th	7/2020 - 9/2020	\$0
7	1st	10/2020 - 12/2020	\$0
8	2nd	1/2021 - 3/2021	\$0
TOTAL			\$26,865,000

## Attachment 4—Estimated Sources and Uses GEFA Clean Water State Revolving Fund

Attachment 4 Clean Water State Revolving Fund (CWSRF) Sources and Uses Administered by GEFA State Fiscal Year July 1, 2019 - June 30, 2020							
Sources & Uses	Federal		State	CWSRF			
	Contribution	Cor	ntribution	Fund		Total	
Funding Sources							
Loan Repayments (P&I)				37,119,920		37,119,920	
Investment Income				2,000,000		2,000,000	
Banked Project Disbursements*	2,000,000		400,000			2,400,000	
FFY 2019 Capitalization Grant	26,865,000		5,373,000			32, <b>238,000</b>	
Total Funding Sources	\$28,865,000	\$ 5	,773,000	\$ 39,119,920	\$	73,757,920	
Funding Uses							
Project Disbursements	28,865,000		5,773,000	38,034,400		72,672,400	
FFY 2019 Administration			_	1,085,520		1,085,520	
Total Uses	Total Uses \$ 28,865,000 \$ 5,773,000 \$ 39,119,920 \$ 73,757,920						

<sup>\*</sup>It is projected this amount of funding from the 2018 grant will remain at the end of FY2019. These funds will be spent based on a first-in, first-out approach during the upcoming fiscal year.

#### Attachment 5—CWSRF Administration from Repayment Dollars

GEFA is using repayment dollars to satisfy the administrative costs for the CWSRF. The costs are capped at \$1,085,520, which is 4 percent of the allotment. The table below displays how \$1,085,520 will be spent to administer the fund as well as ongoing projects.

#### 4 Percent Administration (2019—\$1,085,520)

Activity	Activity	Cost
CWSRF	Activities include project reviews and	Engineering and
Administration	approvals; planning; project	Technical Support
	development; information tracking;	Contract:
	information gathering and	\$288,520
	development of the National Needs	
	Survey; project ranking; issuing	GEFA staff:
	Notices of No Significant Impacts	\$786,080
	(NONSI); Categorical Exclusions (CE);	
	construction management; MBE/WBE	
	requirements; project inspections; and	
	assistance with the National	
	Information Management System	
	(NIMS).	
	Total	\$1,074,600

#### Attachment 6 - 2019 CWSRF Affordability Criteria



#### Clean Water State Revolving Fund Affordability Criteria Effective September 4, 2018

GEFA's affordability criteria uses data on median household income, unemployment rate, and population trends from the U.S. Census Bureau's American Community Survey. The borrower's data is categorized in percentiles. GEFA will award principal forgiveness to Georgia's most disadvantaged communities.

#### 4. Median Household Income (MHI)

State Percentiles	25th Percentile	50th Percentile	75th Percentile
MHI	\$29,509	\$37,108	\$47,375

#### 5. Unemployment Rate

State Percentiles	25th Percentile	50th Percentile	75th Percentile
Unemployment Rate	3.30%	4.80%	6.60%

#### 6. Population Trend

The following will be the categories used for determining scoring for change in population from 2010 to 2016.

- Positive growth or no growth
- Between -0.01 percent to -1 percent
- Between -1.01 percent and -2 percent
- Greater than -2 percent

#### Attachment 7—Ranking Criteria for CWSRF Projects

#### Georgia Environmental Finance Authority 2019 CWSRF Project Solicitation Project Ranking Criteria

Projects will be rated in three categories to determine eligibility and selection for funding through the Clean Water State Revolving Fund (CWSRF) Program.

#### **CLEAN WATER SRF**

#### Clean Water State Revolving Fund Scoring System

- 1. Readiness to proceed (maximum of 40 points)
- 2. Compliance benefit (maximum of 45 points)
- 3. Project benefits (select all benefits that apply from each category)
  - a. Stormwater management, nonpoint source, and sourcewater protection benefits (maximum of five points)
  - b. Energy conservation, efficiency, and production benefits (maximum of five points)
  - c. Wastewater collection, conveyance, and treatment benefits (maximum of five points)

#### <u>CWSRF Scoring System - Detailed Breakdown</u>

1.	Readiness to Proceed (maximum of 40 points)  a. State Environmental Review Process (SERP) complete b. SERP in progress c. Compliance with State Nonpoint Source Management Plan verified	40 pts 30 pts 40 pts
2.	Compliance Benefits CHECK HIGHEST LEVEL THAT APPLIES (maximum of 45 points)  a. Project is needed to fully address deficiencies documented in Emergency or Administrative Order from EPA or EPD (Order	45 pts
	#:) b. Project will support implementation of a Total Maximum Daily Load (TMDL) plan (applicable TMDL, water body name, and water body ID)	45 pts
	c. Project is needed to achieve/maintain compliance with applicable permit (NPDES, LAS, MS4) (Permit #:)	20 pts
3.	Project Benefits (maximum of 25 points for project benefits category)	

Stormwater Management, Nonpoint Source, and Sourcewater Protection Benefits

(maxin	num of 10 points)	
a.	Project involves the permanent protection of a wellhead protection or groundwater recharge area or land within a designated Source Water	5 pts
	Protection Area.	5 pts
b.	Project will reduce nonpoint source pollution and provide passive	10 mto
C.	recreation facilities open for public access.  Project will allow a stream segment currently listed as "non-attaining of	10 pts
0.	designated use" on either the 303(d) list or the 305(b) list to meet its	5 pts
4	designated use.	
u.	Project includes permanent protection of stream buffer zones and/or wetlands.	
_		
	Conservation, Efficiency, and Production Benefits mum of five points)	
	Project will reduce energy consumption at a wastewater treatment	5 pts
	facility and/or collection system by 20 percent or more.	
b.	Project designed to reduce energy consumption by the utility through the replacement of pumps and/or motors, blowers, SCADA equipment,	5 pts
	inflow and infiltration correction, lighting upgrades, or other energy	
	savings products or processes.	
C.	Energy management planning projects, including energy	5 pts
	assessments, energy audits, optimization studies, and other projects	
	designed to determine high energy use areas.	
	water Collection, Conveyance, and Treatment Benefits	
-	num of 10 points)	40 .1.
a.	Project will allow a stream segment currently listed as "non-attaining of designated use" on either the 303(d) list or the 305(b) list to meet its	10 pts
	designated use.	5 pts
b.	Project will allow a facility to attain a level of treatment that is more	·
	stringent than secondary treatment or produces a significant reduction	
	in non-conventional or toxic pollutants. (BOD, nitrogen, phosphorus, ammonia, metals, synthetic organic chemicals)	5 pts
C.	Project will reduce sanitary sewer overflows (SSO).	5 pts
	Project will eliminate leaking/failing septic systems.	'

<sup>\*</sup> GEFA reserves the right to verify any information submitted within the pre-application.

#### Attachment 8 - Public Meeting Summary IUP



Georgia Environmental Finance Authority IUP Meeting Minutes Atlanta, Georgia 30303 Friday, July 26, 2019 10:00 a.m.

#### Call to Order

The meeting was called to order by Tracy Williams project manager on Friday, July 26, 2019, at 10:00 a.m. at the Georgia Environmental Finance Authority (GEFA) boardroom located in Atlanta, Georgia.

GEFA staff present at the meeting were:

Amanda Carroll Tracy Williams

Public participants present at the meeting were:

None

Tracy Williams welcomed everyone and introduced the staff in attendance. After discussing the purpose for the public hearing was to present and receive comments on the drafted 2019 Clean Water State Revolving Fund (CWSRF) and Drinking Water State Revolving Fund (DWSRF) Intended Use Plans (IUPs), she opened the floor for comments.

Comments from Speakers None

The meeting was adjourned at 11:00 a.m.

### Attachment 9 - Loan Program Policies May 2018



#### GEORGIA ENVIRONMENTAL FINANCE AUTHORITY

#### PURPOSE

The Georgia Environmental Finance Authority (GEFA) provides affordable financing to local governments throughout Georgia to develop environmental infrastructure that protects public health, preserves natural resources, and promotes economic development. GEFA sustains this mission through effective, efficient, and prudent management of these public resources.

#### 2. APPLICABILITY

Loan program policies govern the use of funds managed within the:

- Georgia Fund,
- Georgia Reservoir Fund,
- Clean Water State Revolving Fund (CWSRF), and
- Drinking Water State Revolving Fund (DWSRF).

#### 3. SUB-PROGRAMS

#### Georgia Fund

Emergency Loan Program – The GEFA executive director has the authority to approve emergency
loans to assist communities with financing improvements that are necessary to eliminate actual or
potential public health hazards. Emergency loans are ratified at the next scheduled board meeting. The
applicant must determine and document the emergency nature of the project and apply O.C.G.A. Section
36-91-22(e), which outlines the local government actions needed to classify a project as an emergency.
Relevant terms are addressed in these policies.

#### 4. ELIGIBLE RECIPIENTS

#### Type of Entity

- GEFA can provide financing to the following entities:
  - o Local governments and instrumentalities of the state,
  - Municipal corporations,
  - o County or local water, sewer, or sanitary districts,

- State or local authorities, boards, or political subdivisions created by the General Assembly or pursuant to the Constitution and laws of the state, and
- Nongovernmental entities with an approved land conservation project.

#### **Minimum Recipient Qualifications**

- Qualified Local Government Municipalities and counties must be certified as Qualified Local Governments by the Georgia Department of Community Affairs (DCA).
- Service Delivery Strategy Municipalities, counties, and authorities must be included in a DCA-verified Service Delivery Strategy. The project for which an applicant seeks financing must be consistent with the verified strategy.
- **State Audit Requirements** Municipalities, counties, authorities, and nongovernmental entities must be in compliance with state audit requirements.
- Metro Plan Compliance Municipalities, counties, and authorities located within the Metropolitan North Georgia Water Planning District (MNGWPD) can receive GEFA financing if the director of the Georgia Environmental Protection Division (EPD) has certified that the applicant/recipient is in compliance or is making a good faith effort to comply with all MNGWPD plans and/or enforcement measures.
- *Updated Building Codes* Municipalities and counties must adopt and enforce O.C.G.A. Section 8-2-3 relating to the installation of high-efficiency plumbing fixtures.
- Current Loan Agreements A current GEFA borrower can receive additional GEFA financing only if
  the borrower is in compliance with the existing credit documents, e.g., loan agreement and promissory
  note.
- Nongovernmental Entities Nongovernmental entities must be a nonprofit organization with a primary purpose of permanently protecting or conserving land and natural resources, as evidenced by their organizational documents and consistent with O.C.G.A. Section 12-6A-2(9.1).

#### 5. ELIGIBLE PROJECTS

GEFA's loan programs provide financing for a broad range of water, wastewater, sewer, stormwater, nonpoint source pollution prevention, land conservation, and solid waste projects. Specific project eligibility varies by program. The types of projects eligible for financing in each program and the minimum project requirements are listed below.

- Georgia Fund May finance projects consistent with O.C.G.A. Section 50-23-4 to:
  - o Supply, distribute, and treat water
  - o Collect, treat, or dispose of sewage or solid waste
- Georgia Reservoir Fund May finance projects consistent with O.C.G.A. Section 50-23-28 to:
  - o Expand the capacity of existing reservoirs or other sources for water supply
  - Establish new reservoirs or other sources for water supply
- *CWSRF* May finance projects consistent with the federal Clean Water Act to:
  - Construct municipal wastewater facilities
  - Control nonpoint source pollution, including projects that permanently protect conservation land as defined by O.C.G.A. Section 12-6A-2(5)

- **DWSRF** May finance projects consistent with the federal Safe Drinking Water Act to:
  - o Install or upgrade facilities to improve drinking water quality or pressure, protect water sources, and provide storage create or consolidate water systems

#### Minimum Project Eligibility Requirements Under the Federal State Revolving Fund Programs

In addition to meeting the other applicable eligibility requirements outlined in these policies, projects receiving funding through the CWSRF or DWSRF must comply with applicable federal statutes, rules, and regulations. These requirements include, but are not limited to:

- Each project must be included in an Intended Use Plan submitted by GEFA to the U.S. Environmental Protection Agency (EPA).
- Each project must successfully complete the State Environmental Review Process, which is administered by EPD, and receive a Notice of No Significant Impact or Categorical Exclusion.
- Each recipient must certify compliance with Title VI of the Civil Rights Act by completing EPA Form 4700-4.
- Each DWSRF project and CWSRF treatment works project must comply with applicable federal
  procurement and labor rules, including Disadvantaged Business Enterprise utilization, Equal
  Employment Opportunity, the Davis Bacon Act, and requirements that may arise in future federal law or
  future federal assistance agreements.
- Each DWSRF project and CWSRF treatment works project must incorporate iron and steel products produced in the U.S. ("American Iron and Steel Requirement").
- Each CWSRF treatment works project must certify that a Fiscal Sustainability Plan has been developed and is being implemented for the project or certify that a Fiscal Sustainability Plan will be developed and implemented for the project.

#### 6. ELIGIBLE ACTIVITIES

Recipients of GEFA financing may use GEFA funds for the following activities related to an eligible project:

- Feasibility analysis
- Project design
- Construction, grading, site preparation, dredging, etc.
- Land and easement acquisition needed for project implementation
- Stream or wetland mitigation
- Administrative and/or legal services
- System purchase

Engineering, Legal, and Administrative Costs – GEFA funds may be utilized for engineering, design, administrative costs, facilities planning, and land acquisition provided that these costs are necessary for the completion of the project defined by the scope of work and identified in the budget of the approved loan agreement. Such eligible costs incurred prior to the execution of a loan agreement are eligible for reimbursement with a GEFA loan. GEFA also offers engineering-only loans for these preliminary soft costs needed to facilitate the construction of an eligible project. GEFA will review and apply a standard to all project budgets.

**Purchase of Existing Systems** – An application that proposes to purchase an existing water and/or wastewater system must be accompanied by a certification of the value of the system by a registered professional engineer. GEFA will require other information as needed to document the content and costs of the purchase.

GEFA's loan agreement provides additional information about activities for which a borrower may or may not use GEFA funds.

#### 7. PROGRAM MAXIMUMS

Loans available from GEFA are subject to the following maximums.

#### Georgia Fund

- The maximum loan amount is \$3,000,000 per borrower per year.
- The maximum loan amount for emergency loans is \$500,000 per project.
- The standard amortization period is 20 years or the useful life of the project.

#### Georgia Reservoir Fund

- The maximum loan amount will be determined based on availability of funds.
- The length of the amortization period shall be determined on a case-by-case basis consistent with O.C.G.A. Section 50-23-28.
- The maximum amortization period is 40 years.

#### **CWSRF**

- The maximum loan amount is \$25,000,000 per borrower per year.
- The maximum loan amount for engineering loans is \$2,000,000 per project.
- The maximum amortization period is 30 years not to exceed the useful life of the project.

#### DWSRF

- The maximum loan amount is \$25,000,000 per borrower per year.
- The maximum loan amount for engineering loans is \$2,000,000 per project.
- The maximum amortization period is 30 years for communities designated as "disadvantaged" based on GEFA's affordability criteria not to exceed the useful life of the project.

#### 8. INTEREST RATES

GEFA indexes its interest rates to the true interest cost (to the nearest hundredth of one percent) received by the state on its 20-year, competitively-bid, general obligation bond issue. This is GEFA's benchmark rate; however, the interest rate adjustments described below may apply.

**Federal Loans** – For CWSRF and DWSRF loans, GEFA will charge an interest rate that is 50 basis points (0.50

percent) below GEFA's benchmark rate.

*Interest Rate Concessions* – GEFA provides the following interest rate concessions for eligible borrowers or eligible projects under the specified funding programs. Interest rate concessions shall not be used in combination.

- WaterFirst Communities that receive the WaterFirst designation may receive an interest rate 100 basis points (1 percent) below the prevailing interest rate for the program through which it is to be funded.
- *PlanFirst* Communities designated as a PlanFirst Community may receive an interest rate 50 basis points (0.50 percent) below the prevailing interest rate for the program through which it is to be funded.
- *Conservation* Communities seeking financing for eligible energy, land, or water conservation projects may receive an interest rate 100 basis points (1 percent) below the prevailing interest rate for the program through which it is to be funded as outlined in GEFA's Water Conservation Financing guidance.
- Special Loan Terms The GEFA board may approve loans with different interest rates or specialized terms, e.g., principal forgiveness, consistent with specific program objectives and/or relevant federal requirements.

#### 9. FEES

GEFA may assess certain fees to loan recipients.

*Origination Fee* – GEFA will charge an origination fee of 1 percent pursuant to the loan agreement.

**Loan Servicing Fees** – Under specific circumstances, GEFA may charge the following loan servicing fees:

- GEFA may assess a non-sufficient funds fee (NSF) if the borrower fails to have sufficient funds in its
  designated bank account at the time the payment is drafted. The payment due may be for any type of
  payment due under the credit documents including origination fees, construction interest, monthly
  principal and interest payments, or any other fee. GEFA will charge the NSF fee to the borrower for each
  loan for which payment is due and not available.
- GEFA may assess a late fee for any payment not received by the 15th of the month in which the
  payment is due. This will be in addition to any NSF fees assessed in the same month.
- GEFA may assess a monthly Loan Continuation Fee in the event the borrower fails to draw funds within six months (180 days) of loan agreement execution.

For details about the fees, refer to the Loan Servicing Fee Schedule available at gefa.georgia.gov/loan-documents.

#### 10. LOAN SECURITY

GEFA requires a revenue and full-faith-and-credit pledge of each borrower and any other special loan condition it may deem necessary, e.g., debt service reserve, etc. For borrowers, such as authorities, that lack taxation authority or lack adequate taxation authority to provide a full-faith-and-credit pledge equal to the value of the loan, GEFA will require those borrowers to sign an agreement with a local government that is willing and able to

provide a full-faith-and-credit pledge to back the loan. In cases where the borrower is unable to secure such an agreement, GEFA may require additional security by other means.

#### 13. RELEASE OF GEFA FUNDS DURING CONSTRUCTION

GEFA monitors construction and endorses GEFA payments in accordance with the loan agreement. To allow monitoring, the loan or grant recipient must notify GEFA prior to commencing construction.

#### 14. LOAN EXECUTION DEADLINE

If the loan agreement is not fully executed within six months (180 days) from the date of board approval, GEFA reserves the right to terminate its commitment.

#### 15. LOAN RESTRUCTURING

Loan restructuring is the changing of terms and/or conditions of an existing loan. The range of restructuring options may include adjusting the interest rate of a loan, changing the amortization period of a loan, or changing the repayment schedule to adjust allocation between interest and principal. GEFA will consider a borrower's request to restructure its existing GEFA loan(s) on a case-by-case basis if the borrower is experiencing financial hardship. In evaluating a restructuring request, GEFA will consider at a minimum the following indicators of financial hardship:

- The borrower's debt service coverage ratio history.
- The type and extent of efforts undertaken by the borrower to improve its financial condition, including enhancing revenues from rate increases or raising of ad valorem taxes and/or reducing costs.
- Emergency or exigent circumstances beyond the control of the borrower that impose a long-term and severe financial hardship.

Under no circumstances will loan principal be forgiven.

#### LOAN REFINANCING

Loan refinancing uses loan funds to pay off an existing debt obligation, thereby satisfying the terms of the existing debt agreement and cancelling the existing obligation. GEFA will consider requests to refinance existing GEFA debt on a case-by-case basis if one of the following conditions is met:

- The community is requesting a loan from GEFA to finance an eligible, time-sensitive, and critical project, but needs to consolidate existing GEFA debt into the new loan to afford the new project.
- The community has an engineering loan it would like to refinance with the proceeds of a construction loan from GEFA, thereby combining the engineering loan and the construction loan into one loan.

#### 17. CREDIT ANALYSIS

GEFA requires a minimum debt service coverage of 1.05 times in the first year of repayment and each subsequent year of the outstanding GEFA debt.